

**MASSACHUSETTS BAY
COMMUNITY COLLEGE**
(an agency of the Commonwealth of Massachusetts)

**Independent Accountant's Report on Compliance
Pursuant to the Massachusetts Office of
Student Financial Assistance Attestation Guide**

JUNE 30, 2023

MASSACHUSETTS BAY COMMUNITY COLLEGE
(an agency of the Commonwealth of Massachusetts)

**Independent Accountant's
Report Pursuant to the
Massachusetts Office of Student Financial
Assistance Attestation Guide**

June 30, 2023

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SPECIFIED REQUIREMENTS APPLICABLE TO THE MASSACHUSETTS OFFICE OF STUDENT FINANCIAL ASSISTANCE PROGRAM CLUSTER

To the Board of Trustees of
Massachusetts Bay Community College:

We have examined Massachusetts Bay Community Colleges' ("the College") compliance with the following requirements as specified in the Massachusetts Office of Student Financial Assistance ("MOSFA") *Student Financial Assistance Attestation Guide, Fifth Edition* (the "Guide") for the year ended June 30, 2023:

- Institutional Eligibility
- Student Eligibility
- Reporting
- Disbursements
- Refunds

Management is responsible for the College's compliance with those requirements. Our responsibility is to express an opinion on the College's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA and the standards applicable to attestation engagements contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the College complied with the specified requirements referenced above in all material respects. An examination involves performing procedures to obtain evidence about whether the College complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the College's compliance with specified requirements.

In our opinion, the College complied, in all material respects, with the specified requirements referenced above during the year ended June 30, 2023.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud, and noncompliance with provisions of laws, regulations, contracts or grant agreements that have a material effect on the College's compliance with the specified requirements and any other instances that warrant the attention of those charged with governance. We are also required to obtain and report the views of responsible officials concerning the findings conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on the College's compliance with the specified requirements and not for the purpose of expressing an opinion on the internal control over the specified requirements or on compliance and other matters; accordingly, we express no such opinions. The results of our tests disclosed no matters that are required to be reported under *Government Auditing Standards*.

Restricted Use

This report is intended solely for the information and use of the Massachusetts Board of Higher Education and the Board of Trustees and management of the College and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Withum Smith & Brown, PC".

December 20, 2023

MASSACHUSETTS BAY COMMUNITY COLLEGE
(an Agency of the Commonwealth of Massachusetts)

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2023

There were no findings for the year ended June 30, 2023.

The College has not been subjected to these procedures since fiscal year ended June 30, 2020, as the College received a two-year exemption from performing the examination of the Massachusetts financial assistance from the Massachusetts Office of Student Financial Assistance.

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Schedule of Prior Findings

For the Year Ended June 30, 2023

There were no prior findings.

INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of
Massachusetts Bay Community College:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component unit, of Massachusetts Bay Community College (the "College"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component unit of the College, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As discussed in Note 2 to the financial statements, the College adopted new accounting guidance, GASB Statement Number 96, *Subscription-Based Information Technology Arrangements*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and the other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS and *Government Auditing Standards*, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying Schedule of Population, Items Tested, and Findings for Massachusetts Office of State Financial Assistance Program Cluster for the year ended June 30, 2023 is presented for purposes of additional analysis as required by the Massachusetts Office of Student Financial Assistance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 7, 2023, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "Withum Smith & Brown, PC".

November 7, 2023, except the schedule of population, items tested, and findings for Massachusetts Office of State Financial Assistance Program Cluster which is dated December 20, 2023.

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Management's Discussion & Analysis (Unaudited)

June 30, 2023

Mass Introduction

The following unaudited management's discussion and analysis ("MD&A") provides an overview of the financial position and activities of Massachusetts Bay Community College (the "College") for the fiscal years ended June 30, 2023 and 2022. This overview has been prepared by management and should be read in conjunction with the College's financial statements and the accompanying notes. The purpose of this document is to give some background to the financial statements and foster an understanding of how these statements relate to the mission and activities of the College.

Reporting Entity

The College is one of fifteen comprehensive, open-enrollment, public, two-year community colleges in the Commonwealth of Massachusetts. The College was established in 1961 and its primary mission is to foster educational excellence and student success, prepare students for local and global citizenship, anticipate and respond to the needs of surrounding communities and contribute to evolving regional economic development. Its vision is to aspire to be a catalyst for transformation – calling for the best in students, preparing them as engaged citizens and enabling them to realize their dreams.

The College operates two campuses and one satellite facility in the MetroWest area outside Boston that enrolled 3,513 students (unduplicated headcount) in Fall 2022. The College offers a diverse range of associate degree and certificate programs as well as an array of non-credit offerings. The College is governed by an eleven-member Board of Trustees who are appointed by the governor of the Commonwealth. The governor also appoints the Chairperson of the Board. The College is accredited by the New England Commission of Higher Education ("NECHE") and many of the College's programs are accredited by program-specific accrediting bodies.

The Massachusetts Bay Community College Foundation, Inc. (the "Foundation"), was formed in 1984 to render financial assistance and support of educational programs and development of the College. The Foundation is legally separate from the College and the College is not financially accountable to the Foundation, but due to the nature and significance of its relationship with the College, it is included as a discretely presented component unit in the College's financial statements.

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Using the Financial Statements

Massachusetts Bay Community College reports its activity as a business type entity using full accrual basis of accounting. The accrual basis of accounting ensures that all amounts owed to the College and pending obligations of the College are accounted for in the appropriate period, thus giving a clear picture of the College's financial position. The College is an agency of the Commonwealth of Massachusetts. A summary of the College's financial statements is incorporated in the Commonwealth's Comprehensive Annual Financial Report in its government-wide financial statements. The College's basic financial statements include the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board ("GASB"), which establishes standards for external financial reporting for public colleges and universities.

The Statement of Net Position provides information about the College at a moment in time, at fiscal year-end. The Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows provide information about operations and activities over a period of time. Together, these three statements, along with the accompanying notes, provide a comprehensive assessment of the College's financial health as a whole. The full scope of the College's activities is considered to be a single business-type activity and, accordingly, is reported within a single column in the basic financial statements, with the Foundation reported as a discretely presented component unit.

The Statement of Net Position

The Statement of Net Position reflects the financial position of the College as of June 30. It shows the various assets owned or controlled outflows of resources applicable to future reporting periods, related liabilities and other obligations, and various categories of net position. Net position is the accounting concept defined as total assets and deferred outflows of resources less total liabilities and deferred inflows of resources, and as such, represents institutional equity or ownership in the College's total assets. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the College is improving or deteriorating. A condensed comparison of the Statements of Net Position is as follows:

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Condensed Statements of Net Position

For the Year ended June 30,	2023	2022
<u>Assets</u>		
Current assets	\$ 38,982,795	\$ 33,146,428
Capital assets	<u>68,890,495</u>	<u>33,034,903</u>
Total Assets	<u>107,873,290</u>	<u>66,181,331</u>
Deferred Outflows of Resources	<u>785,924</u>	<u>1,348,261</u>
<u>Liabilities</u>		
Current Liabilities	12,423,087	9,662,049
Non-Current Liabilities	<u>7,357,083</u>	<u>6,041,836</u>
Total Liabilities	<u>19,780,170</u>	<u>15,703,885</u>
Deferred Inflows of Resources	<u>3,662,161</u>	<u>5,246,170</u>
<u>Net position</u>		
Net investment in capital assets	63,578,722	28,934,034
Restricted for		
Expendable	3,827,733	3,100,822
Non-expendable	-	-
Unrestricted	<u>17,810,428</u>	<u>14,544,681</u>
Total Net Position	<u>\$ 85,216,883</u>	<u>\$ 46,579,537</u>

Current assets consist primarily of investment holdings, cash, cash equivalents and student and grant receivables. The majority of the current assets for the two fiscal years presented represents cash and cash equivalents.

Non-current assets are primarily comprised of capital assets (e.g. land, buildings, machinery and equipment) and right of use lease assets. The College uses these capital assets to provide services to students, faculty and administration; consequently, these assets are not available for future spending. Although the College's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The right of use lease assets represent rental space for the Ashland and Framingham campuses as well as leases for technology resources. The right to use asset is required to be disclosed due to the implementation

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

of GASB 87 and GASB 96. Since the GASB 96 accounting pronouncement was implemented in the current year and the related leases are new this year, there are no adjustments required for prior years.

Deferred outflows of resources are required, due to the implementation of GASB 68 and GASB 75, to be presented after the assets section but before the liabilities section of the Statements of Net Position.

Current liabilities consist of amounts payable to suppliers for goods and services, accrued payroll and related liabilities, unearned tuition and student deposits and the current portion of the College's capital lease obligations.

Non-current liabilities primarily consist of the value of vacation, sick leave and compensation time earned but not yet used or expected to be used within the next fiscal year, and the long-term portion of capital lease obligations.

Deferred inflows of resources are required, due to the implementation of GASB 68 and GASB 75, to be presented after the liabilities section but before the net position (equity) section of the Statement of Net Position.

Net position represents the value of the College's assets and deferred outflows after liabilities and deferred inflows are deducted. The College is required by accounting standards to report its net position in three categories:

Net Investment in Capital Assets – the College's total investment in property, plant, equipment and infrastructure, net of accumulated depreciation and outstanding debt obligations related to those capital assets.

Restricted:

Expendable – This category represents resources the College is legally or contractually obligated to spend in accordance with restrictions placed by State, donor, and/or external parties who have placed time or purpose restrictions on the use of the asset. These funds are comprised of \$3.8M and \$3.1M at June 30, 2023 and 2022, respectively.

The Foundation's restricted-expendable net position consists of funds whose income is used mainly for student scholarships and grant awards for eligible students.

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Non-Expendable – The College has no restricted non-expendable net position as of June 30, 2023 and 2022. The Foundation's restricted non-expendable net position consists of endowed scholarship funds to be held in perpetuity.

Unrestricted – This includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management. Prudent unrestricted fund balances are maintained for use as working capital, as a reserve against emergencies and for other purposes, in accordance with policies established by the College's management.

Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position reflects the results of operations and other changes for the year ended June 30, 2023. The objective of the statements is to present the revenues earned, both operating and non-operating, and the expenses incurred by the College, along with any other revenues, expenses, gains or losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition, fees, grants and contracts are included in this category. In contrast, non-operating revenues include investment returns and support the College receives from another government entity without directly giving equal value to the government entity in return. Accounting standards require that the College categorizes state operating appropriations as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation expense on property and equipment and amortization of right of use leased assets.

The net operating loss in the two fiscal years presented represents the State mandate to keep tuition lower than the cost of the education and community services provided.

The condensed Statements of Revenues, Expenses and Changes in Net Position are presented below:

MASSACHUSETTS BAY COMMUNITY COLLEGE
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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Condensed Statements of Revenues, Expenses and Changes in Net Position

For the Year ended June 30,	2023	2022
Operating revenues		
Tuition and fees, net	\$ 9,655,016	\$ 6,721,597
Grants	16,620,518	11,716,052
Other operating revenue	<u>338,228</u>	<u>154,220</u>
Total operating revenue	<u>26,613,762</u>	<u>18,591,869</u>
Operating expenses		
Instruction	18,260,305	16,731,424
Academic support	6,406,143	5,111,563
Student services	6,271,675	6,137,304
Scholarships and fellowships	2,327,788	1,841,787
Institutional support	7,663,348	8,183,672
Public service	90,389	90,839
Operations and maintenance of plant	7,136,813	7,370,781
Depreciation	<u>3,236,424</u>	<u>2,686,899</u>
Total operating expenses	<u>51,392,885</u>	<u>48,154,269</u>
Operating loss	<u>(24,779,123)</u>	<u>(29,562,400)</u>
Non-operating revenues		
State appropriations, net	27,744,390	25,323,921
Cares act	-	9,733,984
Investment income	2,506,083	67,460
Interest expense	(347,149)	(174,957)
Capital appropriations	<u>33,513,145</u>	<u>13,732,497</u>
Total non-operating revenues	<u>63,416,469</u>	<u>48,682,905</u>
Increase in net position	<u>38,637,346</u>	<u>19,120,505</u>
Net position, beginning of the year	<u>46,579,537</u>	<u>27,456,032</u>
Net position, end of the year	<u><u>\$ 85,216,883</u></u>	<u><u>\$ 46,579,537</u></u>

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Revenues

The College continues to examine revenue diversification and cost containment due to financial pressure from increased cost of compensation and benefits, and the need to continue investing in technology to support teaching and learning. Student tuition and fees, state appropriations and federal financial aid remain the primary sources of funding for the College. The careful use of revenues ensures that the mission of the College was followed and that students would continue to receive a high quality of education and services.

The Commonwealth dictates the tuition rate, \$24 per credit hour for in-state tuition for the two fiscal years under comparison. Course and administrative student services fees are set by the Board of Trustees of the College. The All College Fee is \$210 per credit hour, an increase from \$200 per credit hour. This fee went into effect in Fall 2022. Course and administrative student fees were also increased in Fall 2022 after not having been increased in several years.

Net student tuition and fees increased by approximately \$2.9M or 44% in fiscal year 2023 compared to fiscal year 2022 and decreased by \$3.6M or 35% in fiscal year 2022 compared to fiscal year 2021. The increase was due to enrollment more closely aligning with demographic trends after two years of being negatively affected by the pandemic's economic and physical barriers to enrollment. The enrollment decrease was a trend shared by most Massachusetts Community Colleges due to the decline in the average high school class sizes and the effects of the pandemic.

The Commonwealth of Massachusetts, through the Board of Higher Education, appropriates funds to the community college segment as a whole and then the Board of Higher Education allocates monies to support day-to-day operations of the colleges. Partially due to the formula funding model, the College's direct unrestricted appropriations from the Commonwealth totaled \$19.3M and \$18.8M, for fiscal years 2023 and 2022, respectively. This represents an increase of approximately \$516K or 3% for fiscal year 2023 and \$682K or 4% for fiscal year 2022.

Scholarships allowance represents funds received by the College on behalf of students and applied directly to students' accounts as defined by GASB statement No. 33. Student financial aid and other scholarships, tuition waivers and awards totaled \$9.8M and \$12M for the years ended June 30, 2023 and 2022, respectively. The amounts received in excess of amounts billed by the College that were subsequently refunded to students totaled \$2.3M and \$1.8M, for the years ended June 30, 2023 and 2022, respectively.

Federal grants and contract annual revenues decreased by \$8.8M or 53% in fiscal year 2023 and increased by \$6.6M or 65% in fiscal year 2022. The decrease in fiscal year 2023 was due to there not being any more HEERF funding in 2023. The large increase in fiscal year 2022 was due to recognizing previously deferred HEERF revenue from fiscal year 2021. For the years ended

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Management's Discussion & Analysis (Unaudited) - Continued

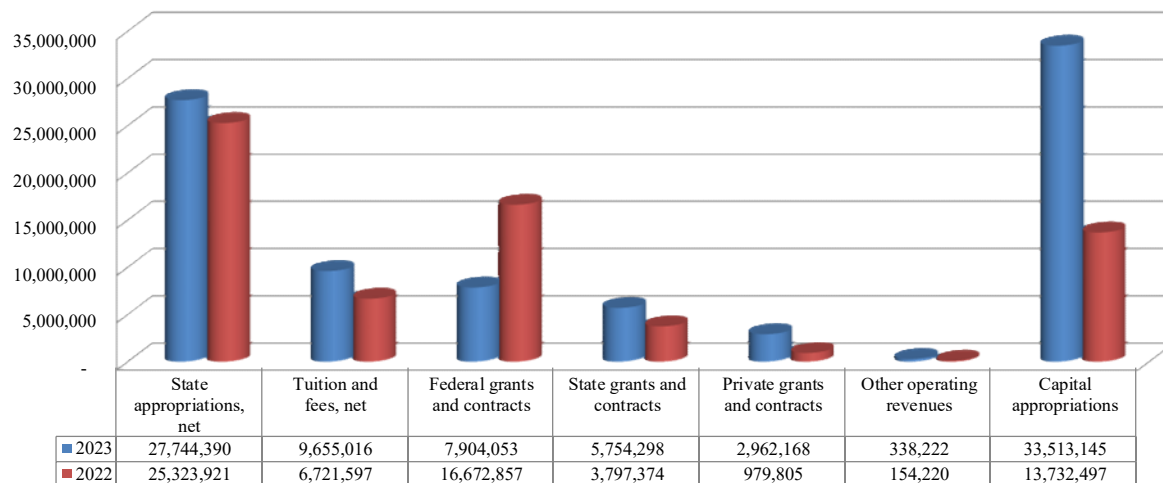
June 30, 2023

June 30, 2023 and 2022, Pell revenue totaled \$3.7M and \$3.5M and federal loans totaled \$2.7M and \$1.7M, respectively.

State grants and contracts annual revenues increased by \$2M or 52% and \$1.5M or 67% in fiscal years 2023 and 2022, respectively. For fiscal year 2023, the College received \$1M for its Early Childhood Education program, \$943K for SUCCESS program funding, \$700K in ARPA funding and \$474K in Capital Skills monies for equipment. For fiscal year 2022, the College received Capital Skills Grant for \$375K and Early Childhood Education Center Career Pathways Grant for \$612K, and a SUCCESS grant for \$516K.

Private grants, contracts, gifts, and other operating revenue increased by \$2M or 202% and \$44K or 5%, for the fiscal years 2023 and 2022, respectively. The increase in fiscal year 2023 is due to capital campaign funding revenue being recognized during the year. The fiscal year 2022 increase is due to increased bookstore commissions.

Selected Revenue Comparison



The College receives capital appropriations from the Commonwealth that can span multiple fiscal years. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statement is the amount expended during the current year. Expenditures from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenditures that meet the capitalization requirements are not shown as expense in the current period and are instead recognized as depreciation expense over the expected useful life of the asset. The increase in capital appropriations increase is due to capitalizing construction costs relating to the new Framingham campus.

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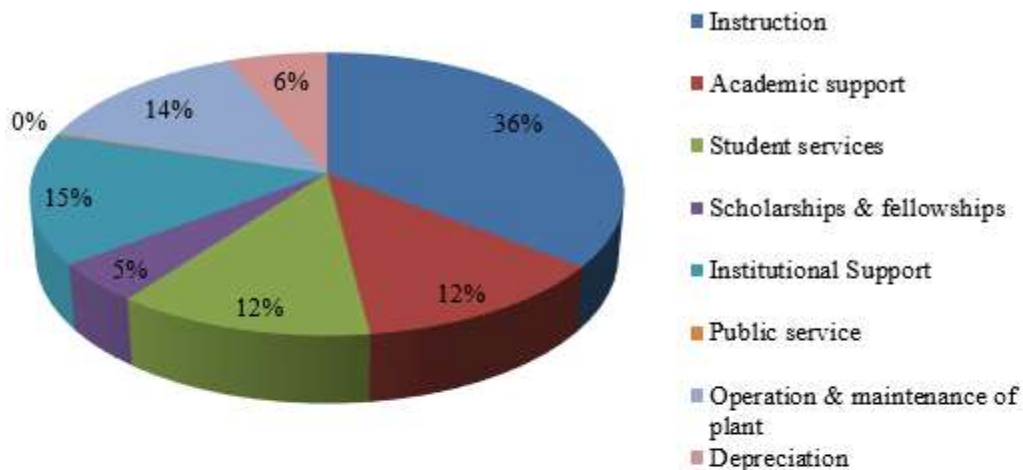
Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

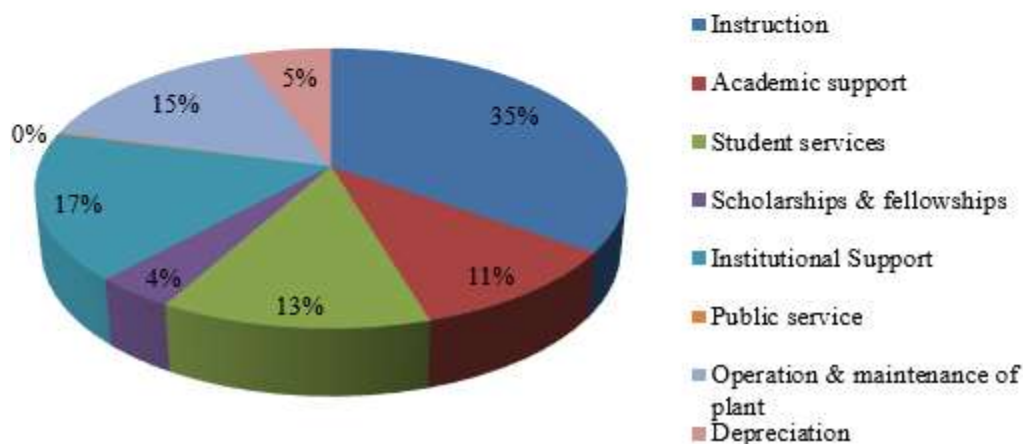
Expenses

Faced with declining enrollment over the past years, the College has continuously sought opportunities to identify fiscal year savings and efficiencies. Over the last few years, the College has restructured its budget with the goal of increasing financial strength to meet the predicted trend of declining enrollment due to decreasing 18 - 24 age group population projections for Massachusetts. The following are graphic illustrations of total expenses by functional categories including depreciation expense for the fiscal years ended June 30, 2023 and 2022:

FY2023 Expenses by Functional Type



FY2022 Expenses by Functional Type



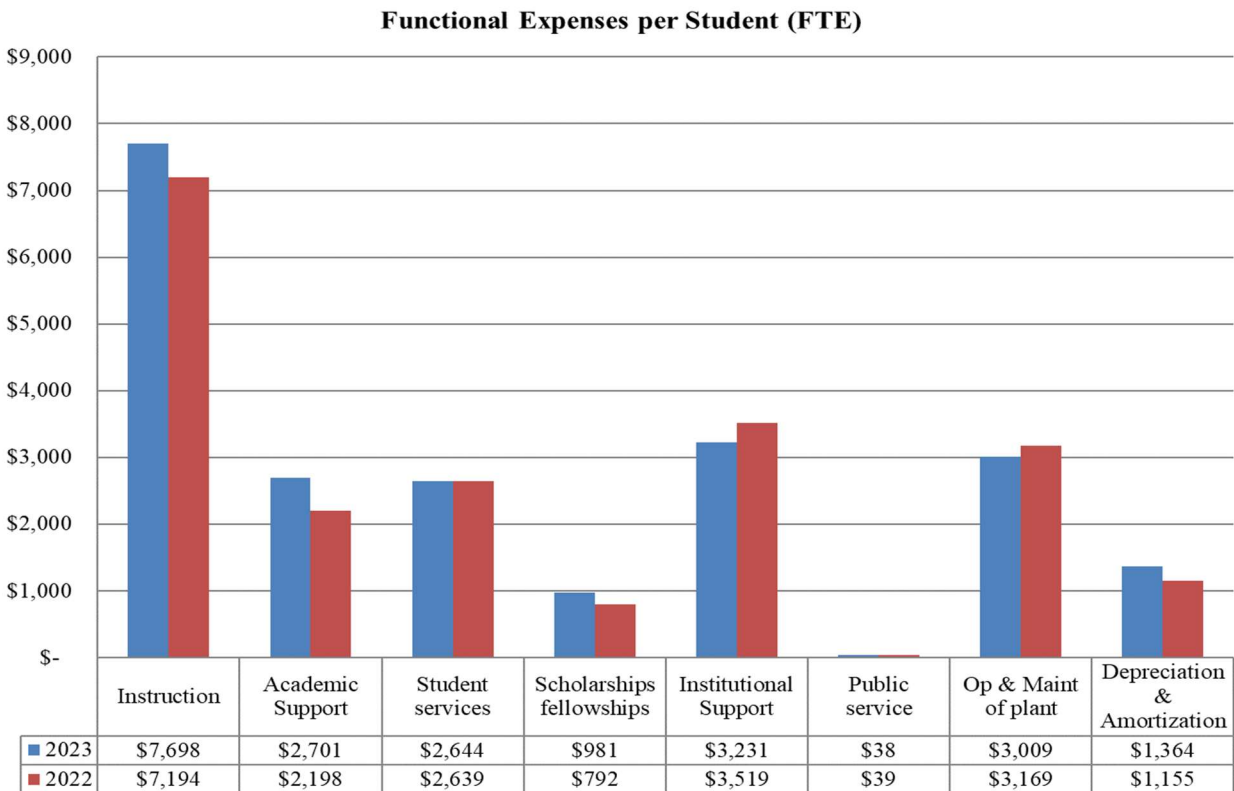
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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

The following chart illustrates the operating expense by National Association of College and University Business Officers ("NACUBO") functional category per full-time equivalent (FTE) student.



The College's operational expenses increased by \$3.2M or 7% and \$4.1M or 9%, for fiscal years 2023 and 2022, respectively. The fiscal year 2023 increase is attributed to enrollment increases requiring more class sections and academic support activities, and operating in-person for the entire year. The fiscal year 2022 increase can be attributed to increases in operation and maintenance of the facilities compared to 2021 when remote work and teaching decreased these costs. Other increases can be attributed to mandated salary increases and related benefits.

- **Instruction** costs increased by \$1.5M or 9% in fiscal year 2023 and decreased by \$62K or 0% in fiscal year 2022. The 2023 increase was due to enrollment increases and the related instruction costs associated with more classes being taught.

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

- **Academic support** costs increased by \$1.3M or 25% and \$775K or 18%, for fiscal years 2023 and 2022, respectively. The fiscal year 2023 increase over 2022 is due to increased salaries, furnishings and equipment purchases for health sciences. The 2022 increase over 2021 is due to large equipment, information technology grant purchases that did not occur in 2021.
- **Student services** costs increased by \$134K or 4% in fiscal year 2023 and decreased by \$333K or 5% in fiscal year 2022. The fiscal year 2023 increase over fiscal year 2022 is due to salary increases. The fiscal year 2022 increase compared to fiscal year 2021 is due to the allocation percentage for fringe and other pension benefits of operating expenses. If this allocation were removed there was actually a slight increase due to payroll.
- **Scholarships and fellowships** costs increased \$486K or 26% and by \$144K or 8% in fiscal years 2023 and 2022, respectively. The increase in fiscal year 2023 is due to increased student aid funding from state grants and financial aid. The increase in fiscal year 2022 is due to the additional HEERF funding that was disbursed to students.
- **Institutional support** costs decreased by \$520K or 6% and \$479K or 6%, for fiscal years 2023 and 2022, respectively. The decrease in current year is due to less temporary help services being required and less advertising expenses.
- **Public service** costs have been flat for the last three fiscal years as expected due to no major change in activity in this expense category.
- **Operation and maintenance of plant** costs decreased by \$234K or 3% in fiscal year 2023 and increased by \$3.1M or 71% in fiscal year 2022. The 2023 decrease is due to there not being any locally funded new construction costs compared to prior year. The increase in fiscal year 2022 can be attributed to building construction updates performed while the campuses were primarily remote.
- **Depreciation and amortization** expense increased \$550K or 20% and \$970K or 57% for fiscal years 2023 and 2022. The fiscal years 2023 and 2022 increases are due primarily to changes in lease accounting requiring an amortization of a right of use leased asset for rental space and subscription-based information technology agreements (SBITA).

Expenditure classifications are defined below:

- **Instruction** – costs directly related to the classroom, i.e., faculty salaries, instructional supplies, and equipment.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

- **Academic support** – academic computing, library, academic administration.
- **Student services** – Admissions, Registrar, Financial Aid offices, as well as counseling, tutoring, interpreters and athletics.
- **Scholarship and fellowships** – all student aid including federal, state, and private grants, i.e., Pell, S.E.O.G., Mass State Cash Grants and Mass State Scholarship which was not used to pay tuition and fees.
- **Institutional support** – President's office, business operations, development office, and all other administrative functions including campus police.
- **Public Service** – includes funds expended for activities established primarily to provide non-instructional service programs to individuals and groups external to the institution.
- **Operation and maintenance of plant** – all costs of operating and direct maintenance of the physical plant and grounds.

Loss from Operations

It is the nature of public higher education institutions to incur a loss from operations because the state appropriation is presented as non-operating income. The Commonwealth's Board of Higher Education sets tuition. The College sets fees and other charges. Commonwealth appropriations to the College make up the loss from operations not covered by tuition and fees. The College, with the purpose of balancing educational and operational needs with tuition and fee revenue, approved budgets to adequately manage the operation of the institution taking into consideration such issues as physical plant maintenance, delivery of instruction and student services, long range plans, and enrollment growth.

The Statement of Cash Flows

The Statement of Cash Flows gives a general picture of where the College obtains and spends its cash and cash equivalents during the fiscal year. The statement gives detailed information about cash flows related to four different types of activities within the institution.

The first section, Cash Flows from Operating Activities, shows cash received and spent on the operations of the College. Since tuition and fees and other operating revenue alone do not normally cover the operating costs of a public higher education institution, this section can be expected to show more cash used than provided.

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

The second section, Cash Flows from Non-Capital Financing Activities, shows cash received and spent on non-capital financing activities of the College. Here the College reports cash from state appropriations. Tuition required to be remitted to the state for day courses is also included in this section.

The third section, Cash Flows from Capital and Related Financing Activities, shows cash received and spent on capital and related financing activities. This includes state capital appropriations for major projects, minor works and repairs. It also includes principal and interest paid on capital leases. Since the College also uses local funds to supplement these sources, it is not unusual for this section to show more cash used than provided.

The fourth section, Cash Flows from Investing Activities, shows cash received and spent on investing activities, including the purchase and sale of investment instruments, interest earnings and realized gains and losses from investments.

Next, the statement shows how the current year's change in cash combined with the prior year's cash balance results in the ending cash and cash equivalents balance shown on the College's Statement of Net Position. Finally, the statement includes a detailed reconciliation of operating activity only, between the operating loss shown as a subtotal on the Statement of Revenues, Expenses and Changes in Net Position and the net cash used by operating activities as shown on the Statement of Cash Flows.

The condensed statements of cash flows is presented below:

Condensed Statements of Cash Flows

For the Year ended June 30,	2023	2022
Operating activities	\$ (13,933,965)	\$ (21,881,545)
Non-capital financing activities	20,065,059	23,894,407
Capital financing activities	(4,588,846)	(925,426)
Investing activities	<u>(19,157,355)</u>	<u>67,460</u>
Net change in cash	(17,615,107)	1,154,896
Cash and cash equivalents, beginning of year	<u>29,800,616</u>	<u>28,645,720</u>
Cash and cash equivalents, end of year	<u>\$ 12,185,509</u>	<u>\$ 29,800,616</u>

MASSACHUSETTS BAY COMMUNITY COLLEGE

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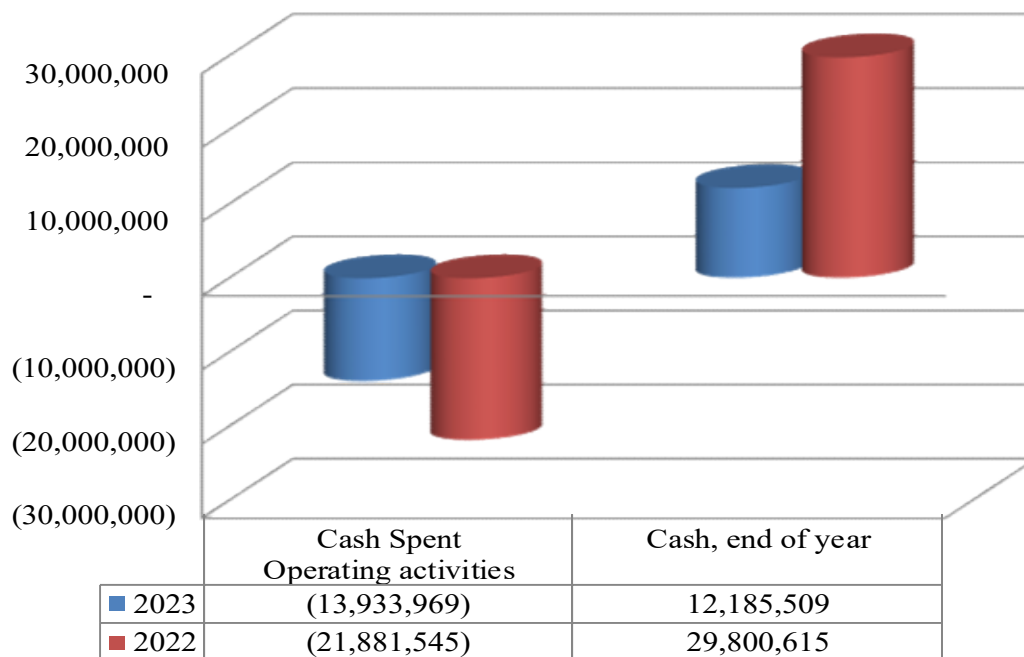
Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

The College's cash and cash equivalents decreased by \$17.6M or 59% in fiscal year 2023 and increased by approximately \$1.2M or 4% in fiscal year 2022. The reason for the decrease is due to the College engaging in investment activities in fiscal year 2023, purchasing \$20M in various liquid assets. After accounting for the investment purchase, the College actually increased its cash and cash equivalents due to an operating surplus compared to budgeted expenses as well as better than budgeted enrollment and other contracts and commissions. The primary contributing factors for the increase in fiscal year 2022 included adoption and implementation of a budget that included a net reserve and was supported by conservative enrollment projections and on-going management of expenditures. Furthermore, in June 2021 the College drew down institutional HEERF funding of approximately \$6.7M. A portion of these funds were budgeted to be used in operations in fiscal year 2022, but there was a surplus resulting in an increase in cash and the College did not have to utilize these funds.

The following schedule summarizes the increase in cash spent to support operating activities for fiscal years 2023 and 2022, respectively, while maintaining a strong cash balance reserve:

Cash Spent on Operating Activities Comparison



MASSACHUSETTS BAY COMMUNITY COLLEGE

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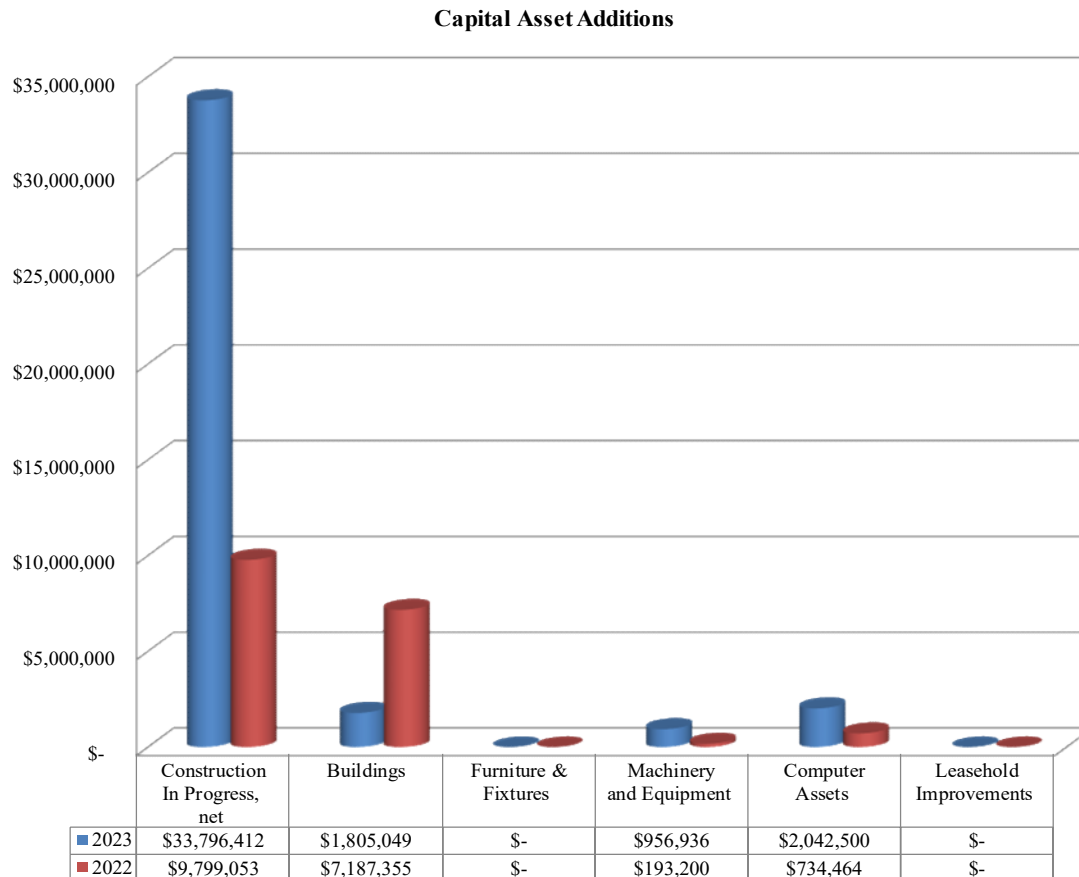
Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Capital Assets and Long-Term Debt Activities

Every five years, the College submits a prioritized request for capital funding to the Commonwealth's Department of Capital Management and Maintenance ("DCAMM"), which includes major projects. The primary funding source for capital projects is state general obligation bonds. In recent years, the Commonwealth's debt capacity has impacted the number of new and major repair projects that can be funded.

As of June 30, 2023, the College had invested more than \$68.9M in capital assets, net of accumulated depreciation. Major asset additions are as follows:



The increase in net capital assets in fiscal years 2023 and 2022 can be attributed to significant construction-in-progress relating to the Framingham Campus construction. Also, fiscal years 2023 and 2022 had new accounting pronouncements requiring the capitalization of leased assets that were previously not included in capital assets. There were also various projects completed on campus during the year.

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Management's Discussion & Analysis (Unaudited) - Continued

June 30, 2023

Factors Impacting Future Periods

Under the leadership of the president, the College embarked on creating a new strategic plan for the five years beginning 2018. This plan sets forth five strategic directions aligned to continually heighten performance in the areas of improving student outcomes, increasing college preparation, strengthening workforce partnerships, enhancing professional growth of faculty and staff, and optimizing capital resources. The College is currently working on creating a new strategic plan.

The fiscal year 2024 budget was structured with enrollment flat year over year. In anticipation of an increase in enrollment, management plans on factoring in a 14% increase in enrollment in the Fall budget revision. Fall enrollment is up approximately 5,157 credits sold, over Fall semester 2022. In addition to the increases due to state programming initiatives like Mass Reconnect, the College saw an increase in enrollment in fiscal year 2023 that is expected to continue in the next year. This is due to students returning to classes after the pandemic-related restrictions have lessened.

The College has identified several key areas to focus on to increase enrollment, including efforts to increase retention of part-time and non-degree students, increasing the yield on applications submitted, providing more financial aid award information to applicants, and building corporate training, workforce development partnerships and other non-credit offerings. The College will continue to strive to make educational opportunities affordable to all who seek them while simultaneously working to raise sufficient revenues to support the mission of the institution.

The College is currently building a new campus in Framingham. The College was awarded \$57.7M from the state of Massachusetts toward the construction of the building. The building will house the Health Science, Early Childhood, and Human Services programs, and will have space to offer general education classes and provide student services. The construction of the new building will help the College fulfill its mission to provide first-rate undergraduate education to the residents of MetroWest region of the greater Boston area. The new building is scheduled to open in Spring 2024. The College will continue to raise funds for its capital campaign with a goal of \$5.7M raised from private funding to ensure that the building has state-of-the-art equipment. The College has raised most of its goal of \$5.7M.

Requests for Information

This financial report is designed to provide the College, the Commonwealth, the public and other interested parties with an overview of the financial results of the College and an explanation of the College's financial condition. If you have questions about this report or requests for additional information, please contact the Office of the Vice President for Finance & Administration, 50 Oakland Street, Wellesley Hills, MA 02481.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Statement of Net Position

June 30, 2023

Assets and Deferred Outflows of Resources

	<u>College</u>	<u>Foundation</u>
Current Assets:		
Cash and cash equivalents (Note 3)	\$ 10,512,933	\$ 774,883
Deposits held by State Treasurer (Note 4)	1,672,576	-
Accounts and grants receivable, net (Note 5)	4,542,401	-
Pledges Receivable	-	936,492
Due from affiliate	86,174	-
Prepaid expenses and other current assets	631,543	-
Investments (Note 6)	<u>21,537,168</u>	<u>3,499,230</u>
Total Current Assets	<u>38,982,795</u>	<u>5,210,605</u>
Non-Current Assets:		
Capital assets, net (Note 7)	68,890,495	-
Long-term pledges receivable, net of current portion	-	32,785
Long-term investments (Note 6)	<u>-</u>	<u>1,820,340</u>
Total Non-Current Assets	<u>68,890,495</u>	<u>1,853,125</u>
Total Assets	<u>107,873,290</u>	<u>7,063,730</u>
Deferred Outflows of Resources:		
Deferred outflows related to pensions (Note 10)	189,513	-
Deferred outflows related to OPEB (Note 11)	<u>596,411</u>	<u>-</u>
Total Deferred Outflows of Resources	<u>785,924</u>	<u>-</u>
 Total Assets and Deferred Outflows of Resources	 <u>\$ 108,659,214</u>	 <u>\$ 7,063,730</u>

See accompanying notes to the financial statements.

Liabilities, Deferred Inflows of Resources and Net Position

	<u>College</u>	<u>Foundation</u>
Current Liabilities:		
Accounts payable and accrued liabilities	\$ 4,580,673	\$ -
Accrued salaries and wages	1,130,118	-
Current portion of accrued compensated absences and workers' compensation (Note 8)	2,242,129	-
Unearned tuition and student deposits	1,346,937	-
Unearned grant and contract revenue	2,155,155	-
Due to affiliate	-	86,174
Current portion of lease liability (Note 9)	734,611	-
Current portion of SBITA liability (Note 9a)	<u>233,464</u>	<u>-</u>
Total Current Liabilities	<u>12,423,087</u>	<u>86,174</u>
Non-Current Liabilities:		
Accrued compensated absences and workers' compensation, net of current portion (Note 8)	1,273,715	-
Lease liability, net of current portion (Note 9)	4,306,614	-
SBITA liability, net of current portion (Note 9a)	37,084	-
Net pension liability (Note 10)	770,280	-
Net OPEB liability (Note 11)	<u>969,390</u>	<u>-</u>
Total Non-Current Liabilities	<u>7,357,083</u>	<u>-</u>
Total Liabilities	<u>19,780,170</u>	<u>86,174</u>
Deferred Inflows of Resources		
Deferred inflows related to pensions (Note 10)	795,129	-
Deferred inflows related to OPEB (Note 11)	<u>2,867,032</u>	<u>-</u>
Total Deferred Inflows of Resources	<u>3,662,161</u>	<u>-</u>
Net Position:		
Net investment in capital assets	63,578,722	-
Restricted:		
Expendable (Note 12)	3,827,733	3,905,675
Non-expendable	-	1,630,963
Unrestricted	<u>17,810,428</u>	<u>1,440,918</u>
Total Net Position	<u>85,216,883</u>	<u>6,977,556</u>
 Total Liabilities, Deferred Inflows of Resources and Net Position	 <u>\$ 108,659,214</u>	 <u>\$ 7,063,730</u>

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Statement of Revenues, Expenses and Changes in Net Position

For the Year Ended June 30, 2023

	<u>College</u>	<u>Foundation</u>
Operating Revenues:		
Tuition and fees	\$ 17,084,627	\$ -
Less: scholarships and fellowships	<u>(7,429,611)</u>	<u>-</u>
Net tuition and fees	9,655,016	-
Gifts and contributions	-	2,444,807
Federal grants and contracts	7,904,052	-
State grants and contracts	5,754,298	-
Private grants and contracts	2,962,168	-
Other operating revenues	<u>338,228</u>	<u>-</u>
Total Operating Revenues	<u>26,613,762</u>	<u>2,444,807</u>
Operating Expenses (Note 14):		
Instruction	18,260,305	-
Academic support	6,406,143	-
Student services	6,271,675	-
Scholarships and fellowships	2,327,788	386,533
Institutional support	7,663,348	2,205,506
Public service	90,389	-
Operation and maintenance of plant	7,136,813	-
Depreciation	<u>3,236,424</u>	<u>-</u>
Total Operating Expenses	<u>51,392,885</u>	<u>2,592,039</u>
Net Operating Loss	<u>(24,779,123)</u>	<u>(147,232)</u>
Non-Operating Revenues (Expenses):		
State appropriations, net (Note 16)	27,744,390	-
Investment income	2,506,083	529,820
Interest expense	<u>(347,149)</u>	<u>-</u>
Total Non-Operating Revenues	<u>29,903,324</u>	<u>529,820</u>
Changes in Net Position Before Capital Appropriations	5,124,201	382,588
Capital appropriations (Note 16)	<u>33,513,145</u>	<u>-</u>
Changes in Net Position	38,637,346	382,588
Net Position, Beginning of Year	<u>46,579,537</u>	<u>6,594,968</u>
Net Position, End of Year	<u>\$ 85,216,883</u>	<u>\$ 6,977,556</u>

See accompanying notes to the financial statements.

MASSACHUSETTS BAY COMMUNITY COLLEGE
(an agency of the Commonwealth of Massachusetts)

Statement of Cash Flows

For the Year Ended June 30, 2023

Cash Flows from Operating Activities:

Tuition and fees	\$ 9,480,964
Grants and contracts	16,541,363
Payments to suppliers	(9,644,999)
Payments to employees	(28,306,182)
Payments to students	(2,327,788)
Other operating revenues	<u>322,677</u>

Net Cash Applied to Operating Activities	<u>(13,933,965)</u>
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Cash Flows from Non-Capital Financing Activities:

State appropriations	20,454,124
Tuition remitted to state	<u>(389,065)</u>

Net Cash Provided by Non-Capital Financing Activities	<u>20,065,059</u>
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Cash Flows from Capital Financing Activities:

Capital appropriations received	2,307,117
Purchases of capital assets	(5,352,369)
Principal paid on leases and SBITAs	(1,322,716)
Interest paid on leases and SBITAs	<u>(220,878)</u>

Net Cash Applied to Capital Financing Activities	<u>(4,588,846)</u>
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Cash Flows from Investing Activities:

Proceeds from sales of investments	700,000
Purchase of investments	(20,482,225)
Interest income	<u>624,870</u>

Net Cash Applied to Investing Activities	<u>(19,157,355)</u>
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Net Decrease in Cash and Cash Equivalents	(17,615,107)
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Cash and Cash Equivalents, Beginning of Year	<u>29,800,616</u>
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Cash and Cash Equivalents, End of Year	<u>\$ 12,185,509</u>
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MASSACHUSETTS BAY COMMUNITY COLLEGE
(an agency of the Commonwealth of Massachusetts)

Statement of Cash Flows - Continued

For the Year Ended June 30, 2023

Reconciliation of Net Operating Loss to Net Cash

Applied to Operating Activities:

Net operating loss	<u>\$ (24,779,123)</u>
Adjustments to reconcile net operating loss to net cash applied to operating activities:	
Depreciation	3,236,424
Bad debts	219,904
Fringe benefits provided by the State	7,679,331
Changes in assets and liabilities:	
Accounts and grants receivable, net	(1,606,715)
Due from affiliate	27,406
Prepaid expenses and other current assets	(554,901)
Accounts payable and accrued liabilities	1,376,101
Accrued salaries, wages, compensated absences and workers' compensation	197,663
Unearned tuition and student deposits	121,088
Unearned grant and contract revenue	969,558
Net pension liability	(318,328)
Net OPEB liability	<u>(502,373)</u>
Net Cash Applied to Operating Activities	<u>\$ (13,933,965)</u>

Reconciliation Cash and Equivalents per the Statements of Cash Flows to the Statements of Financial Position, end of year:

Cash and cash equivalents	\$ 10,512,933
Deposits held by State Treasurer	<u>1,672,576</u>
Cash and cash equivalents, end of year	<u>\$ 12,185,509</u>

Non-Cash Disclosures:

Fringe benefits provided by the State	<u>\$ 7,679,331</u>
Capital appropriations paid by DCAMM	<u>\$ 31,206,028</u>
Unrealized gain on investments	<u>\$ 2,085,650</u>
Capital assets acquired through leases and software arrangements	<u>\$ 2,042,500</u>

See accompanying notes to the financial statements.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to the Financial Statements

June 30, 2023

Note 1 - **Summary of Significant Accounting Policies**

Organization

Massachusetts Bay Community College ("the College") is a state-supported, comprehensive two-year college that offers a quality education leading to an associate degree in the arts and sciences as well as one-year certificate programs. The College's primary campus is located in Wellesley Hills, Massachusetts, along with another campus in Framingham and a satellite facility in Ashland. The College provides instruction and training in a variety of liberal arts, allied health and business fields of study. The College also offers, through corporate and community education, credit and noncredit courses. The College is accredited by the New England Commission of Higher Education.

The College is an agency of the Commonwealth of Massachusetts (the State or the Commonwealth). The accompanying financial statements reflect only the transactions of the College and its discretely presented component unit. Accordingly, the accompanying financial statements may not necessarily be indicative of the conditions that would have existed if the College had been operated independently of the State.

Basis of Presentation and Accounting

The accompanying financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board ("GASB").

Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. The accompanying statement of revenues, expenses and changes in net position demonstrate the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues primarily include charges to students or others who enroll or directly benefit from services that are provided by a particular function. Items not meeting the definition of program revenues are instead reported as general revenues.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to the Financial Statements - Continued

June 30, 2023

The College has determined that it functions as a business-type activity, as defined by GASB. The effect of inter-fund activity has been eliminated from these financial statements. The basic financial statements and required supplementary information for general-purpose governments consist of management's discussion and analysis, basic financial statements, including the College's discretely presented component unit, and required supplementary information. The College presents statements of net position, revenues, expenses and changes in net position and cash flows on a combined college-wide basis.

The College's policy is to define operating activities in the statement of revenues, expenses and changes in net position as those that generally result from exchange transactions such as the payment received for services and payment made for the purchase of goods and services. Certain other transactions are reported as non-operating activities, including the College's operating and capital appropriations from the Commonwealth, net investment income, gifts, and interest expense.

The College's financial statements are prepared in accordance with generally accepted accounting principles ("GAAP"). The Governmental Accounting Standards Board is responsible for establishing GAAP for state and local governments through its pronouncements.

The Massachusetts Bay Community College Foundation, Inc. ("the Foundation") is a legally separate tax-exempt organization. The Foundation was formed in 1984 to render financial assistance and support to the educational programs and development of the College. Although the College does not control the timing or the amount of receipts from the Foundation, the majority of resources received or held by the Foundation are restricted to the activities of the College by the donors. The Foundation is considered a component unit of the College because of the nature and significance of its relationship with the College as of June 30, 2022 and is therefore discretely presented in the College's financial statements.

Complete financial statements can be obtained from the Foundation's administrative offices in Wellesley Hills, Massachusetts.

During the year ended June 30, 2023, the Foundation distributed scholarships in the amount of \$386,533, directly to students of the College.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to the Financial Statements - Continued

June 30, 2023

Net Position

The College has adopted a policy of generally utilizing restricted - expendable funds, when available, prior to unrestricted funds. Resources are classified for accounting purposes into the following three net position categories:

Net investment in capital assets: Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.

Restricted - Non-expendable: Net position subject to externally imposed conditions or by law such that the College must maintain the funds in perpetuity.

Restricted - Expendable: Net position whose use is subject to externally imposed conditions or by law that can be fulfilled by the actions of the College or the passage of time.

Unrestricted: Net position that is not subject to externally imposed stipulations or categorized as net investment in capital assets. Unrestricted net assets may be designated for specific purposes by action of management or the Board of Trustees or may otherwise be limited by contractual agreements with outside parties.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions about future events. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenues and expenses during the reporting period. Management evaluates the estimates and assumptions on an ongoing basis using historical experience and other factors that management believes to be reasonable under the circumstances. Adjustments to estimates and assumptions are made as facts and circumstances require. As future events and their effects cannot be determined with certainty, actual results may differ from the estimates used in preparing the accompanying financial statements. Significant estimates and assumptions are required as part of estimating an allowance for doubtful accounts, depreciation/amortization, the net pension liability and net OPEB liability.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to the Financial Statements - Continued

June 30, 2023

Cash and Cash Equivalents

The College has defined cash and cash equivalents to include cash on hand, demand deposits, and cash and deposits held by State agencies on behalf of the College with original maturities of three months or less from the date of acquisition.

Accounts Receivable

Accounts receivable are stated at the amount the College expects to collect from outstanding balances. The College provides for probable uncollectible amounts through a charge to operations and a credit to a valuation allowance based on its assessment of the current status of individual accounts. Balances that are still outstanding after the College has used reasonable collection efforts are written off through a charge to the valuation allowance and a credit to accounts receivable.

Investments

Investments in marketable securities are stated at fair value. Alternative investments are carried at net asset value as a practical expedient to fair value. The estimated fair value of these investments is based on valuations provided by the external investment managers and reviewed by management. Since these investments are not readily marketable, their estimated value is subject to uncertainty and therefore may differ from the value that would have been used had a ready market for such investment existed. Such differences could be material. Dividends, interest, and net realized and unrealized gains or losses on investments are reported in the statement of revenues, expenses and changes in net position. Gains and losses on the disposition of investments are determined based on specific identification of securities sold. Investment income is recognized when earned.

Capital Assets

Real estate assets, including improvements, are generally stated at cost. Furnishings and equipment are stated at cost as of date of acquisition or, in the case of gifts, at fair value at date of donation. It is the College's policy to capitalize items with a unit cost of more than \$50,000 and with a useful life of greater than one year. Interest costs on debt related to capital assets are expensed during the construction period. The College's capital assets, with the exception of land and construction in progress, are depreciated on a straight-line basis over their estimated useful lives, which range from 2 to 40 years. Leased and subscription-based information technology arrangement assets are amortized over the shorter of the lease/subscription term or useful life of the underlying asset. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Amortization of leasehold improvements and leased assets is included within depreciation expense.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to the Financial Statements - Continued

June 30, 2023

It is the College's policy to expense educational reference materials when purchased. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The College does not have collections of historical treasures, works of art or other items that are inexhaustible by their nature and are of immeasurable intrinsic value, thus not requiring capitalization or depreciation in accordance with GASB guidelines.

Capital assets are controlled, but not owned by the College. The College is not able to sell or otherwise pledge its assets since they are owned by the Commonwealth.

Fringe Benefits

The College participates in the Commonwealth's Fringe Benefits programs, including health insurance, unemployment, and pension. Health insurance, unemployment and pension costs are billed through a fringe benefit rate charged to the College.

Compensated Absences

Employees earn the right to be compensated during absences for vacation leave and sick leave. Accrued vacation is the amount earned by all eligible employees through June 30 each year. Employees with 10 or more years of service are entitled to carry forward 20% of unused sick time. Upon retirement, the employee is entitled to receive payment for the unused balance.

Workers' Compensation

The Commonwealth provides workers' compensation coverage to its employees on a self-insured basis. The Commonwealth requires the College to record its portion of the workers' compensation in its records. Workers' compensation is assessed separately to the College based on the College's actual experience.

Unearned Revenues

Unearned revenues consist of student deposits, fees and tuition payments for summer programs and the next academic year, and grant revenues. Funds received in advance from various grants and contracts are deferred. Revenues are recognized as the related services are performed and completed.

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Notes to the Financial Statements - Continued

June 30, 2023

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Massachusetts State Employees' Retirement System plan ("SERS"), and the additions to/deductions from SERS' fiduciary net position have been determined on the same basis as they are reported by SERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits (OPEB)

For purposes of measuring the College's net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the State Retirees' Benefit Trust ("SRBT") and additions to/deductions from SRBT's fiduciary net position have been determined on the same basis as they are reported by SRBT. For this purpose, SRBT recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Student Fees

Student tuition and other fees are presented net of scholarships and fellowships applied to students' accounts. Certain other scholarship amounts are paid directly to, or refunded to, the student and are generally reflected as expenses.

Tax Status

The College is an agency of the Commonwealth of Massachusetts and is therefore generally exempt from income taxes under Section 115 of the Internal Revenue Code.

Future Governmental Accounting Pronouncements

GASB Statement 100 – *Accounting Changes and Error Corrections* – an amendment of GASB 62 is effective for reporting periods beginning after June 15, 2023. The objective of this statement is to provide consistency for changes in accounting principles, accounting estimates, and the reporting entity and corrections of errors.

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June 30, 2023

GASB Statement 101 – *Compensated Absences* is effective for reporting periods beginning after December 15, 2023. The objective of this statement is to update the recognition and measurement for compensated absences.

Management has not completed its review of the requirements of these statements and their applicability.

Note 2 - **Implementation of Newly Effective Accounting Standard**

As of July 1, 2022, the College implemented GASB 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. GASB 96 enhances the consistency for SBITA activities and establishes the requirement to recognize a right to use asset and liability for SBITAs.

There was no change to net position as of July 1, 2022, upon the implementation of GASB 96 since the adjustment for the right to use assets - SBITAs of \$491,120 was completely offset by the adjustment for the SBITA liability. The right of use assets and liability for SBITAs was previously \$0 as of July 1, 2022.

Note 3 - **Cash and Cash Equivalents**

The College is required to comply with the Commonwealth's deposit and investment policies which are principally defined in the Massachusetts General Laws, Chapter 29. State statutes permit investment in obligations of the U.S. Treasury, authorized bonds of all states, bankers' acceptances, certificates of deposit, commercial paper rated within the three highest classifications established by Standard & Poor's Corporation and Moody's Commercial Paper Record, and repurchase agreements secured by any of these obligations.

The Treasurer of the Commonwealth oversees the financial management of the Massachusetts Municipal Depository Trust ("MMDT"), an external investment pool for cities, towns and other state and local agencies within the Commonwealth. MMDT operates as a qualifying external investment pool and is valued by MMDT's management on an amortized cost where the net asset value is \$1 per share. At June 30, 2023, the College had \$8,753,378 invested with MMDT and is included in cash and cash equivalents.

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Notes to the Financial Statements - Continued

June 30, 2023

Custodial credit risk is risk associated with the failure of a depository financial institution. In the event of a depository financial institution's failure, the College would not be able to recover its balance in excess of amounts insured by the Federal Deposit Insurance Corporation ("FDIC") up to \$250,000. The College does not have a formal deposit policy for custodial credit risk.

The College monitors the exposure associated with cash and cash equivalents and has not experienced any losses in such accounts. Deposits in the bank in excess of the insured amount are uninsured and uncollateralized. At June 30, 2023, the bank balance of the College's cash and cash equivalents, not including the MMDT cash balances, was \$2,003,676. At June 30, 2023, the College had uninsured and uncollateralized cash balances totaling \$1,753,676.

Note 4 - **Deposits Held by State Treasurer**

Accounts payable and accrued salaries to be funded from State-appropriated funds totaled \$1,672,576 at June 30, 2023. The College has recorded an equivalent dollar amount of cash held by the State Treasurer for the benefit of the College, which was subsequently utilized to pay for such liabilities.

Note 5 - **Accounts and Grants Receivable, net**

Accounts and grants receivable include the following at June 30, 2023:

Student accounts receivable	\$ 3,101,035
Grants receivable	2,055,341
Other	<u>566</u>
	5,156,942
Less: Allowance for doubtful accounts	<u>(614,541)</u>
	<u>\$ 4,542,401</u>

Note 6 - **Investments**

Short-term investments are categorized according to the level of risk assumed by the College. At June 30, 2023, the entire balance of investments are held in trust depository accounts in the name of the College and are uninsured. At June 30, 2023, the investments are stated at fair value.

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Notes to the Financial Statements - Continued

June 30, 2023

Fair Value Hierarchy

The fair value hierarchy categorizes inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are quoted market prices for identical assets or liabilities in active markets that a government can access at the measurement date.

Level 2 inputs are inputs, other than quoted prices included within Level 1, that are observable for an asset or liability, directly or indirectly. Level 3 inputs are unobservable inputs. The highest priority is assigned to Level 1 inputs and the lowest to Level 3 inputs. If the fair value is measured using inputs from more than one level of the hierarchy, the measurement is considered to be based on the lowest priority input level that is significant to the entire measurement. Valuation techniques used should maximize the use of the observable inputs and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at June 30, 2023.

Mutual funds are valued at daily closing prices as reported by the fund. The mutual funds are classified as Level 1 and are deemed to be actively traded.

As a practical expedient to estimate the fair value of the College's alternative investments, they are reported at the net asset value ("NAV"). The College's alternative investments, which include Rhumblin Large Cap Core Index Account, Davidson Kempner Institutional Partners, L.P. and Archipelago Holdings, Ltd., are reported at fair value based on the most current NAV.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the College believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

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Notes to the Financial Statements - Continued

June 30, 2023

	June 30, 2023				
	NAV	Level 1	Level 2	Level 3	Total
Recurring fair value measurements:					
Mutual funds	\$ -	\$ 13,311,417	\$ -	\$ -	\$ 13,311,417
Alternative investments	<u>8,225,751</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,225,751</u>
Total marketable securities at fair value	<u>\$ 8,225,751</u>	<u>\$ 13,311,417</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 21,537,168</u>

The College's investments measured at NAV are as follows at June 30, 2023:

	<u>Fair Value</u>	<u>Unfunded Commitments</u>	<u>Redemption Terms</u>
Alternative investments:			
Rhumblin Large Cap Core Index Account	\$ 6,743,567	\$ -	Daily
Davidson Kempner Institutional Partners, L.P.	621,412	-	Quarterly
Archipelago Holdings, Ltd.	<u>860,772</u>	<u>-</u>	Quarterly
Total Investments Measured at the NAV	<u>\$ 8,225,751</u>	<u>\$ -</u>	

Investments of the Foundation

The following is a summary of investments at fair value June 30, 2023:

Mutual funds	\$ 3,487,797
Bonds	<u>1,831,773</u>
	<u>\$ 5,319,570</u>

Refer to the Foundation's financial statements for additional information regarding investments.

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Notes to the Financial Statements - Continued

June 30, 2023

Note 7 - Capital Assets

Capital assets consist of the following at June 30, 2023:

	<u>Estimated lives (in years)</u>	<u>(Restated) Beginning Balance</u>	<u>Additions</u>	<u>Reclassifications & Reductions</u>	<u>Ending Balance</u>
Capital assets, not depreciated:					
Land	-	\$ 103,368	\$ -	\$ -	\$ 103,368
Construction-in-progress	-	<u>18,659,501</u>	<u>33,796,412</u>	<u>(1,002,410)</u>	<u>51,453,503</u>
Total not depreciated		<u>18,762,869</u>	<u>33,796,412</u>	<u>(1,002,410)</u>	<u>51,556,871</u>
Capital assets, depreciated:					
Buildings, including improvements	11-40	28,570,122	1,805,049	1,002,410	31,377,581
Furnishings and equipment	2-10	9,449,387	956,936	-	10,406,323
Software arrangements	3	491,120	-	-	491,120
Leased Equipment	5	648,632	2,042,500	-	2,691,132
Leased Building	3-10	<u>4,372,299</u>	<u>-</u>	<u>-</u>	<u>4,372,299</u>
Total depreciated		<u>43,531,560</u>	<u>4,804,485</u>	<u>1,002,410</u>	<u>49,338,455</u>
Less accumulated depreciation:					
Buildings, including improvements		(19,376,999)	(1,204,981)	-	(20,581,980)
Furnishings and equipment		(8,339,440)	(591,236)	-	(8,930,676)
Software arrangements		-	(228,037)	-	(228,037)
Leased Equipment		(368,594)	(468,689)	-	(837,283)
Leased Building		<u>(683,374)</u>	<u>(743,481)</u>	<u>-</u>	<u>(1,426,855)</u>
Total accumulated depreciation		<u>(28,768,407)</u>	<u>(3,236,424)</u>	<u>-</u>	<u>(32,004,831)</u>
Net depreciable assets		<u>14,763,153</u>	<u>1,568,061</u>	<u>1,002,410</u>	<u>17,333,624</u>
Capital Assets, Net		<u>\$ 33,526,022</u>	<u>\$ 35,364,473</u>	<u>\$ -</u>	<u>\$ 68,890,495</u>

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Notes to the Financial Statements - Continued

June 30, 2023

Note 8 - Non-Current Liabilities

Non-current liabilities at June 30, 2023 consist of:

	(Restated) Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Lease liability	\$ 4,100,869	\$ 2,042,500	\$ 1,102,144	\$ 5,041,225	\$ 734,611
SBITAs liability	491,120	-	220,572	270,548	233,464
Total lease liabilities	4,591,989	2,042,500	1,322,716	5,311,773	968,075
Other non-current liabilities:					
Compensated absences	3,184,141	3,287,790	3,184,141	3,287,790	2,202,904
Workers' compensation	245,361	228,055	245,362	228,054	39,225
Net pension liability	558,356	211,924	-	770,280	-
Net OPEB Liability	980,343	-	10,953	969,390	-
Total other non-current liabilities	4,968,201	3,727,769	3,440,456	5,255,514	2,242,129
Total Non-Current Liabilities	<u>\$ 9,560,190</u>	<u>\$ 5,770,269</u>	<u>\$ 4,763,172</u>	<u>\$ 10,567,287</u>	<u>\$ 3,210,204</u>

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Notes to the Financial Statements - Continued

June 30, 2023

Note 9 - Leases

A summary of the College's leases at June 30, 2023 is as follows:

<u>Description</u>	<u>Issue Date</u>	<u>Terms</u>	<u>Payment Amount (Annual)</u>	<u>Interest Rate</u>	<u>Lease Liability</u>
Equipment	7/10/2019	5 years	\$ 76,868	3.63%	\$ 74,228
Building	9/1/2021	10 years	Varies	4.25%	3,170,967
Equipment	7/28/2022	5 years	\$ 43,810	1.33%	169,564
Equipment	11/30/2022	5 years	\$ 237,723	2.96%	884,487
Equipment	1/13/2023	5 years	\$ 172,660	5.27%	741,979
					<u>\$ 5,041,225</u>

On September 1, 2021, DCAMM also entered into a ten-year lease agreement on behalf of the College to lease classroom and office space in Ashland from a third-party landlord. There are no options to renew the lease. Monthly payments range from \$31,307 to \$44,254 over the remaining lease term. In addition, the College is charged fees for services including janitorial, utilities and parking. For the year ended June 30, 2023, these fees totaled \$144,114. The College's incremental borrowing rate for a transaction with similar attributes was used to discount the lease payments to recognize the intangible right to use this asset and the associated lease liability.

On July 10, 2019, the College entered into a five-year lease for information technology security equipment with a fixed interest rate of 3.63%. There are no options to renew the lease or purchase the leased equipment. Payments of \$76,868 are due annually. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

On July 28, 2022, the College entered into a five-year lease for information technology security equipment with a fixed interest rate of 1.33%. There are no options to renew the lease or purchase the leased equipment. Payments of \$43,810 are due annually. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

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Notes to the Financial Statements - Continued

June 30, 2023

On November 30, 2022, the College entered into a five-year lease for computer equipment with a fixed interest rate of 2.96%. Payments of \$237,723 are due annually. There are no options to renew the lease or purchase the leased equipment. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

On January 13, 2023, the College entered into a five-year lease for phone system equipment with a fixed interest rate of 5.27%. There are no options to renew the lease or purchase the leased equipment. Payments of \$172,660 are due annually. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

At June 30, 2023, the total amounts of the leased right of use assets and accumulated amortization for leases were \$7,063,431 and \$2,264,138, respectively.

Annual requirements to amortize the lease liability and related interest subsequent to June 30, 2023 are as follows:

Years Ending <u>June 30,</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 734,611	\$ 199,750
2025	702,189	171,034
2026	746,166	143,224
2027	793,062	113,529
2028	560,949	81,824
2029-2032	<u>1,504,248</u>	<u>108,230</u>
Total	<u>\$ 5,041,225</u>	<u>\$ 817,591</u>

Note 9A - Subscription-Based Information Technology Arrangements

The College has entered into subscription-based information technology arrangements (SBITAs) involving its financial management software and document management software.

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Notes to the Financial Statements - Continued

June 30, 2023

The financial management software arrangement is a three-year agreement, initiated in fiscal year 2022 with an annual payment that ranges from \$95,000 to \$97,300. The College has used a 5.75% discount rate for this arrangement based on another equipment lease during the same fiscal year to determine the present value of the intangible right-to-use asset and SBITA liability. The College has an option to extend this arrangement for three additional years but is not likely to exercise that option. There is no option to purchase the software. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

The document management software arrangement is a three-year agreement, initiated in fiscal year 2023 with a monthly payment of \$12,480. The College has used a 5.75% discount rate for this arrangement based on another equipment lease during the same fiscal year to determine the present value of the intangible right-to-use asset and SBITA liability. There are no options to renew or purchase the software. The College did not make payments for this lease other than the lease payment for the year ended June 30, 2023.

At June 30, 2023, the total amounts of the SBITA right of use assets and accumulated amortization for SBITAs were \$491,120 and \$228,037, respectively.

Annual requirements to amortize the SBITA liability and related interest subsequent to June 30, 2023 are as follows:

Years Ending			
	<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>
2024		\$ 233,464	\$ 11,823
2025		<u>37,084</u>	<u>356</u>
Total		<u>\$ 270,548</u>	<u>\$ 12,179</u>

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June 30, 2023

Note 10 - Pensions

Defined Benefit Plan Description

Certain employees of the College participate in a cost-sharing, multiple-employer defined benefit pension plan - the Massachusetts State Employees' Retirement System - administered by the Massachusetts State Board of Retirement (the "Board"), which is a public employee retirement system ("PERS"). Under a cost-sharing plan, pension obligations for employees of all employers are pooled and plan assets are available to pay the benefits through the plan, regardless of the status of the employers' payment of its pension obligations to the plan. The plan provides retirement and disability benefits and death benefits to plan members and beneficiaries.

The Massachusetts State Employees' Retirement System does not issue stand-alone financial statements. Additional information regarding the plan is contained in the Commonwealth's financial statements, which are available online from the Office of State Comptroller's website.

Benefit Provisions

SERS provides retirement, disability, survivor and death benefits to members and their beneficiaries. Massachusetts General Laws ("MGL") establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated based on the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, group creditable service, and group classification. The authority for amending these provisions rests with the Massachusetts State Legislature (the "Legislature").

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65; for certain hazardous duty and public safety positions, normal retirement is at age 55. Most employees who joined the system after April 1, 2012 are not eligible for retirement until they have reached age 60.

Contributions

The SERS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the SERS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

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June 30, 2023

Member contributions for SERS vary depending on the most recent date of membership:

<u>Hire Date</u>	<u>Percent of Compensation</u>
Prior to 1975	5% of regular compensation
1975 - 1983	7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	9% of regular compensation except for State Police which is 12% of regular compensation
1979 to present	An additional 2% of regular compensation in excess of \$30,000

The Commonwealth does not require the College to contribute funding from its local trust funds for employees paid by State appropriations. Pension funding for employees paid from State appropriations are made through a benefit charge assessed by the Commonwealth. Such pension contributions amounted to \$3,246,704, \$2,829,006 and \$2,501,470, for the years ended June 30, 2023, 2022 and 2021, respectively.

For employees covered by SERS but not paid from State appropriations, the College is required to contribute at an actuarially determined rate. The rate was 16.70%, 16.11% and 14.66% of annual covered payroll for the fiscal years ended June 30, 2023, 2022, and 2021, respectively. The College contributed \$94,319, \$77,942, and \$63,644 for the fiscal years ended June 30, 2023, 2022 and 2021, respectively, equal to 100% of the required contributions for each year.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the College reported a liability of \$770,280 for its proportionate share of the net pension liability related to its participation in SERS. The net pension liability as of June 30, 2023, the reporting date, was measured as of June 30, 2022, the measurement date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2022 rolled forward to June 30, 2022.

The College's proportion of the net pension liability was based on its share of the Commonwealth's collective pension amounts allocated on the basis of actual fringe benefit charges assessed to the College for the fiscal year 2023. The College's proportionate share was based on actual employer contributions to the SERS for fiscal year 2023 relative to total contributions of all participating employers for the fiscal years. At June 30, 2023, the College's proportion was 0.006%.

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Notes to the Financial Statements - Continued

June 30, 2023

For the year ended June 30, 2023, the College recognized pension income of \$224,008. The College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at June 30, 2023:

Deferred Outflows of Resources Related to Pension

Contributions subsequent to the measurement date	\$	94,319
Differences between expected and actual experience		19,161
Changes in proportion from Commonwealth		53
Changes in plan actuarial assumptions		21,207
Changes in proportion due to internal allocation		<u>54,773</u>
Total Deferred Outflows Related to Pension	\$	<u>189,513</u>

Deferred Inflows of Resources Related to Pension

Differences between projected and actual investments earnings	\$	4,106
Differences between expected and actual experience		30,064
Changes in proportion from Commonwealth		2,084
Changes in proportion due to internal allocation		<u>758,875</u>
Total Deferred Inflows Related to Pension	\$	<u>795,129</u>

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The College's contributions of \$94,319 made during the fiscal year ended 2023 subsequent to the measurement date, will be recognized as a reduction of the net pension liability in each of the succeeding years. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as increases (decreases) in pension expense as follows:

Years Ending <u>June 30,</u>	
2024	\$ (159,632)
2025	(173,059)
2026	(197,268)
2027	(120,711)
2028	<u>(49,265)</u>
	<u><u>\$ (699,935)</u></u>

Actuarial Assumptions

The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Measurement date	June 30, 2022
Inflation on the first \$13,000 of allowance	2.5%
Salary increases	4.00% to 9.00%
Investment rate of return	7.00%
Interest rate credited to annuity savings fund	3.50%

For measurement date June 30, 2021, mortality rates were based on:

- Pre-retirement - reflects RP-2014 Blue Collar Employees table projected generationally with Scale MP-2020 set forward 1 year for females.

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June 30, 2023

- Post-retirement - reflects RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2020 set forward 1 year for females.
- Disability - reflects the post-retirement mortality described above, set forward 1 year.

Experience studies were performed as follows:

- Dated February 27, 2014 and encompasses the period January 1, 2006 to December 31, 2011, updated to reflect actual experience from 2021 through 2020 for post-retirement mortality.

The 2023 pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of January 1, 2022 and rolled forward to June 30, 2022.

Investment assets of SERS are with the Pension Reserves Investment Trust ("PRIT") Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2022 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	38.0%	4.2%
Portfolio Completion Strategies	15.0%	5.0%
Core Fixed Income	15.0%	7.3%
Private Equity	10.0%	2.7%
Real Estate	10.0%	3.3%
Value Added Fixed Income	8.0%	3.7%
Timberland/Natural Resources	4.0%	3.9%
	100.0%	

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June 30, 2023

Discount Rate

The discount rate used to measure the total pension liability was 7.00% at June 30, 2023. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contributions rates and the member rates.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table illustrates the sensitivity of the net pension liability calculated using the discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate at June 30, 2022:

1.00% Decrease	Current Discount Rate	1.00% Increase
6.00%	7.00%	8.00%
\$ 1,062,391	\$ 770,280	\$ 523,111

Note 11 - Other Post-Employment Benefits ("OPEB")

Plan Description

As an agency of the Commonwealth, certain employees of the College participate in the Commonwealth's single employer defined benefit-OPEB plan – the State Retirees' Benefit Trust ("SRBT"). Benefits are managed by the Group Insurance Commission ("GIC") and investments are managed by the Pension Reserves Investment Management ("PRIM") Board. The GIC has representation on the Board of Trustees of the State Retirees' Benefits Trust ("Trustees").

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June 30, 2023

The SRBT is set up solely to pay for OPEB benefits and the cost to administer those benefits. It can only be revoked when all such health care and other non-pension benefits, current and future, have been paid or defeased. The GIC administers benefit payments, while the Trustees are responsible for investment decisions.

Management of the SRBT is vested with the Trustees, which consists of seven members, including the Secretary of Administration and Finance (or their designee), the Executive Director of the GIC (or their designee), the Executive Director of PERAC (or their designee), the State Treasurer (or their designee), the Comptroller (or a designee), one person appointed by the Governor, and one person appointed by the State Treasurer. These members elect one person to serve as chair of the board.

The SRBT does not issue stand-alone audited financial statements but is reflected as a fiduciary fund in the Commonwealth's audited financial statements.

Benefits Provided

Under Chapter 32A of the Massachusetts General Laws, the Commonwealth is required to provide certain health care and life insurance benefits for retired employees of the Commonwealth, housing authorities, redevelopment authorities and certain other governmental agencies. Substantially all of the Commonwealth's employees may become eligible for these benefits if they reach retirement age while working for the Commonwealth. Eligible retirees are required to contribute a specified percentage of the health care / benefit costs, which are comparable to contributions required from employees. Dental and vision coverage may be purchased by these groups with no subsidy from the Commonwealth.

Contributions

Employer and employee contribution rates are set by MGL. The Commonwealth recognizes its share of the costs on an actuarial basis. As of June 30, 2023, and as of the valuation date (January 1, 2022), participants contributed 10% to 20% of premium costs, depending on the date of hire and whether the participant's status is active, retired, or survivor. As part of the fiscal year 2010 General Appropriation Act, all active employees pay an additional 5% of premium costs.

The Massachusetts General Laws governing employer contributions to SRBT determine whether entities are billed for OPEB costs. Consequently, SRBT developed an effective contribution methodology which allocates total actual contributions amongst the employers in a consistent manner (based on an employer's share of total covered

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Notes to the Financial Statements - Continued

June 30, 2023

payroll). The College is required to contribute based on Massachusetts General Laws; the rate was 7.28% of annual covered payroll for the fiscal year ended June 30, 2023. The College contributed \$41,103 for the fiscal year ended June 30, 2023 equal to 100% of the required contribution for the year.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the College reported a liability of \$969,390 for its proportionate share of the net OPEB liability related to its participation in SRBT.

The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2022. The College's proportion of the net OPEB liability was based on its share of the Commonwealth's collective OPEB amounts allocated on the basis of an effective contribution methodology which allocates total actual contributions amongst the employers in a consistent manner based on the College's share of total covered payroll for the fiscal year 2022. The College's proportionate share was based on the actual employer contributions to the SRBT for fiscal year 2022 relative to total contributions of all participating employers for the fiscal year. At June 30, 2023, the College's proportion was .007%.

For the year ended June 30, 2023, the College recognized OPEB income of \$449,723.

The College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources at June 30, 2023:

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Notes to the Financial Statements - Continued

June 30, 2023

Deferred Outflows of Resources Related to OPEB

Contributions subsequent to the measurement date	\$	41,103
Changes in OPEB plan actuarial assumptions		71,399
Differences between expected and actual experience		17,845
Changes in proportion from Commonwealth		445
Changes in proportion due to internal allocation		464,145
Differences between expected and actual experience		<u>1,474</u>
Total Deferred Outflows Related to OPEB	\$	<u>596,411</u>

Deferred Inflows of Resources Related to OPEB

Changes in proportion from Commonwealth	\$	4,787
Differences between expected and actual experience		160,493
Changes in proportion internal allocation		2,350,909
Changes in OPEB plan actuarial assumptions		<u>350,843</u>
Total Deferred Inflows Related to OPEB	\$	<u>2,867,032</u>

The College's contribution of \$41,103 made during the fiscal year 2023, subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in each of the succeeding years.

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Notes to the Financial Statements - Continued

June 30, 2023

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending	
<u>June 30,</u>	
2024	\$ (542,657)
2025	(541,183)
2026	(535,589)
2027	(529,055)
2028	<u>(163,240)</u>
	<u>\$ (2,311,724)</u>

Actuarial Assumptions

The total OPEB liability for 2023 was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

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Notes to the Financial Statements - Continued

June 30, 2023

Measurement date	June 30, 2022
Inflation	2.50%
Salary increases	Rates vary by years of service and group classification, consistent with SERS
Investment rate of return	7.00%, net of OPEB plan investment expense, including inflation
Health care cost trend rates	Developed based on the most recent published GAO- Getzen trend rate model, version 2022_f4. Medicare and non-medicare benefits range from 5.00% to 7.60%.

The mortality rate was in accordance with RP-2014 Blue Collar Mortality Table projected with scale MP-2020 from the central year, with females set forward one year.

The participation rates are actuarially assumed as below:

- 100% of all retirees who currently have health care coverage will continue with the same coverage, except that retirees under age 65 with POS/PPO coverage switch to Indemnity at age 65 and those over 65 with POS/PPO coverage switch to HMO.
- All current retirees, other than those indicated on the census data as not being eligible by Medicare, have Medicare coverage upon attainment of age 65, as do their spouses. All future retirees are assumed to have Medicare coverage upon attainment of age 65.

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Notes to the Financial Statements - Continued

June 30, 2023

- 85% of current and future vested terminated participants will elect health care benefits at age 55, or current age if later.
- Actives, upon retirement, take coverage, and are assumed to have the following coverage:

	<u>Under 65</u>	<u>Age 65+</u>
Indemnity	28.0%	96.0%
POS/PPO	62.0%	0.0%
HMO	12.0%	4.0%

The actuarial assumptions used in the January 1, 2022 valuation were based on the results of an actuarial experience study for the periods ranging July 1, 2020 through December 31, 2021, depending upon the criteria being evaluated.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. The SRBT is required to invest in the PRIT Fund. Consequently, information about SRBT's target asset allocation and long-term expected real rate of return as of June 30, 2023, are the same as discussed in the pension footnote.

Discount Rate

The discount rate used to measure the total OPEB liability for 2023 was 4.30%. This rate was based on a blend of the Bond Buyer Index rate (3.54%) as of the measurement date and the expected rate of return. The OPEB plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current plan members. The projected "depletion date," when projected benefits are not covered by projected assets, is 2042 for the fiscal year 2023. Therefore, the long-term expected rate of return on OPEB plan investments of 7.00% was not applied to all periods of projected benefit payments to determine the total OPEB liability.

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Notes to the Financial Statements - Continued

June 30, 2023

Sensitivity of the College's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the College's proportionate share of the net OPEB liability, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate:

	1.00% Decrease 3.30%	Current Discount Rate 4.30%	1.00% Increase 5.30%
Net OPEB liability	\$ 1,130,898	\$ 969,390	\$ 836,723

Sensitivity of the College's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates

The following presents the College's proportionate share of the net OPEB liability, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

1.00% Decrease (B)	Current Healthcare Cost Trend Rate (A)	1.00% Increase (C)
\$ 812,626	\$ 969,390	\$ 1,167,834

(A) - Current healthcare cost trend rate, as disclosed earlier

(B) - 1-percentage decrease in current healthcare cost trend rate,
as disclosed earlier

(C) - 1-percentage increase in current healthcare cost trend rate,
as disclosed earlier

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Notes to the Financial Statements - Continued

June 30, 2023

Note 12 - Restricted Net Position

The College is the recipient of funds that are subject to various external constraints upon their use, either as to purpose or time. These funds are comprised of \$3,827,733, at June 30, 2023. The funds are to be used for student grants.

Note 13 - Contingencies

During fiscal year 2023, the College was notified that faculty questioned the terms of their agreement with the College for compensating on-line teaching. Discover for this matter is on-going. The impact of this matter, if any, cannot be presently determined.

The College participates in the various programs administered by the Commonwealth for property, general liability, automobile liability, workers' compensation, and health insurance for which the Commonwealth is self-insured. Such losses, including estimates of amounts incurred but not reported, are obligations of the Commonwealth. For workers' compensation, the Commonwealth assumes the full risk of claims filed under a program managed by the Human Resources Division. For personal injury or property damages, Massachusetts General Laws limit the risk assumed by the Commonwealth to \$100,000 per occurrence, in most circumstances. In addition, the College maintains commercial insurance coverage for certain of those risks.

Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. The separate insurance policies maintained by the College consist of Educator's Legal Liability, commercial crime, general liability, automobile liability, excess liability, and a foreign package policy. There were no significant reductions in insurance coverage from coverage in the prior year. The costs of settled claims have not exceeded policy coverages in any of the past three years.

The Commonwealth's Group Insurance Commission manages health insurance and other benefits for the Commonwealth's active and retired employees. Massachusetts General Laws limit the risk assumed by the Commonwealth for claims of personal injury or property damages to \$100,000 per occurrence, in most circumstances. Various lawsuits are pending or threatened against the College which arose in the ordinary course of operations. In the opinion of management, no litigation is now pending or threatened, which would materially affect the College's financial position.

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Notes to the Financial Statements - Continued

June 30, 2023

The College receives significant financial assistance from Federal and State agencies in the form of grants. Expenditures of funds under these programs require compliance with the grant agreements and are subject to audit. Any disallowed expenditure resulting from such audits becomes a liability of the College. In the opinion of management, such adjustments, if any, are not expected to materially affect the financial condition of the College.

The College participates in the Massachusetts College Savings Prepaid Tuition Program (the "Program"). This Program allows individuals to pay in advance for future tuition at the cost of tuition at the time of election to participate, increased by changes in the Consumer Price Index plus 2%. The College is obligated to accept as payment of tuition the amount determined by this Program without regard to the standard tuition rate in effect at the time of the individual's enrollment at the College. The effect of the Program cannot be determined as it is contingent on future tuition increases and the Program participants who attend the College.

Note 14 - **Operating Expenses**

The College's operating expenses, on a natural classification basis, are comprised of the following for the year ended June 30, 2023:

Compensation and benefits	\$ 35,362,475
Supplies and services	10,466,198
Depreciation & Amortization	3,236,424
Scholarships and fellowships	<u>2,327,788</u>
	<u>\$ 51,392,885</u>

Note 15 - **Fringe Benefit Programs**

The College participates in the Commonwealth's Fringe Benefit programs, including active employee and post-employment health insurance, unemployment, pension and workers' compensation benefits. Health insurance for active employees and retirees is paid through a fringe benefit rate charged to the College by the Commonwealth.

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Notes to the Financial Statements - Continued

June 30, 2023

Group Insurance Commission

The Commonwealth's Group Insurance Commission ("GIC") was established by the Legislature in 1955 to provide and administer health insurance and other benefits to the Commonwealth's employees and retirees, and their dependents and survivors. The GIC also covers housing and redevelopment authorities' personnel, certain authorities and other offline agencies, retired municipal teachers from certain cities and towns, and a small number of municipalities as an agent multiple-employer program, accounted for as an agency fund activity of the Commonwealth, not the College.

The GIC is a quasi-independent State agency governed by an eleven-member body (the "Commission") appointed by the Governor. The GIC is located administratively within the Executive Office of Administration and Finance, and is responsible for providing health insurance and other benefits to the Commonwealth's employees and retirees and their survivors and dependents. During the fiscal year ended June 30, 2022, the GIC provided health insurance for its members through indemnity, PPO, and HMO plans. The GIC also administers carve-outs for pharmacy, mental health, and substance abuse benefits for certain health plans. In addition to health insurance, the GIC sponsors life insurance, long-term disability insurance (for active employees only), dental and vision coverage (for employees not covered by collective bargaining), retiree discount vision and dental plans, and a pretax health care spending account and dependent care assistance program (for active employees only).

Other Employee Benefits

The employees of the College can elect to participate in two defined-contribution plans offered and administered by the Massachusetts Department of Higher Education, an IRC 403(b) Tax-Deferred Annuity Plan and an IRC 457 Deferred Compensation SMART Plan. Employees can contribute by payroll deduction a portion of before-tax salary into these plans up to certain limits. The College has no obligation to contribute to these Plans and no obligation for any future pay-outs.

Note 16 - Massachusetts Management Accounting and Reporting System

Section 15C of Chapter 15A of the Massachusetts General Laws requires Commonwealth Colleges and Universities to report activity of campus-based funds to the Comptroller of the Commonwealth on the Commonwealth's Statewide Accounting System, Massachusetts Management Accounting and Reporting System ("MMARS") on the statutory basis of accounting.

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Notes to the Financial Statements - Continued

June 30, 2023

The statutory basis of accounting is a modified accrual basis of accounting and differs from the information included in these financial statements. Management believes the amount reported on MMARS meets the guidelines of the Comptroller's *Guide for Higher Education Audited Financial Statements*.

The College's State appropriations are comprised of the following for the year ended June 30, 2023:

Direct Unrestricted Appropriation	\$ 19,335,019
Add: Fringe Benefits	7,679,331
Day school tuition remitted to the state and included in tuition and fee revenues	<u>(389,065)</u>
 Total unrestricted appropriations	 26,625,285
 Workforce Training	 64,660
SUCCESS	1,054,445
State Facilities, 4482	<u>33,513,145</u>
 Total Appropriations	 \$ <u>61,257,535</u>

A timing difference occurred in the amount of \$626,897 that was reported to MMARS after August 31, 2023, reconciled as follows (unaudited):

Revenue per MMARS	\$ 90,754,558
Revenue per College	<u>90,127,661</u>
 Difference	 <u>\$ (626,897)</u>

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Notes to the Financial Statements - Continued

June 30, 2023

Note 17 - **Pass-Through Federal Loans**

The College provides student loans through the William D. Ford Federal Direct Lending Program which provides Subsidized and Unsubsidized Stafford Loans at the same rates to students. The U.S. Government is the lender in the Direct Loan program. The College distributed \$1,730,544 for student loans through the Direct Loan Program for the year ended June 30, 2023. These distributions and related funding sources are not included as expenses and revenues nor as cash disbursements and cash receipts in the accompanying financial statements.

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Schedule of Proportionate Share of Net Pension Liability (Unaudited)

Massachusetts State Employees' Retirement System

Year ended	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Measurement date	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014
Valuation date	January 1, 2022	January 1, 2021	January 1, 2019	January 1, 2019	January 1, 2018	January 1, 2017	January 1, 2016	January 1, 2015	January 1, 2014
Proportion of the collective net pension liability	0.006%	0.005%	0.006%	0.014%	0.023%	0.018%	0.012%	0.023%	0.033%
Proportionate share of the collective net pension liability	\$ 770,280	\$ 558,356	\$ 1,007,703	\$ 2,009,337	\$ 3,072,507	\$ 2,331,027	\$ 1,674,264	\$ 2,560,726	\$ 2,469,872
College's covered payroll	\$ 483,811	\$ 434,134	\$ 450,774	\$ 1,133,748	\$ 1,802,827	\$ 1,428,161	\$ 1,355,528	\$ 1,355,528	\$ 2,467,743
College's proportionate share of the net pension liability as a percentage of its covered payroll	159.21%	128.61%	223.55%	177.23%	170.43%	163.22%	123.51%	188.91%	100.09%
Plan fiduciary net position as a percentage of the total pension liability	71.05%	77.54%	62.48%	66.28%	67.91%	67.21%	63.48%	67.87%	76.32%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

MASSACHUSETTS BAY COMMUNITY COLLEGE
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Schedule of Contributions - Pension (Unaudited)

Massachusetts State Employees' Retirement System

For the Years Ended June 30,

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statutorily required contribution	\$ 94,319	\$ 77,942	\$ 63,644	\$ 63,469	\$ 136,730	\$ 212,373	\$ 142,102	\$ 87,189	\$ 140,839
Contributions in relation to the statutorily required contribution	<u>(94,319)</u>	<u>(77,942)</u>	<u>(63,644)</u>	<u>(63,469)</u>	<u>(136,730)</u>	<u>(212,373)</u>	<u>(142,102)</u>	<u>(87,189)</u>	<u>(140,839)</u>
Contribution (excess)/deficit	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 564,784	\$ 483,811	\$ 434,134	\$ 450,774	\$ 1,133,748	\$ 1,802,827	\$ 1,428,161	\$ 922,307	\$ 1,355,528
Contribution as a percentage of covered payroll	16.70%	16.11%	14.66%	14.08%	12.06%	11.78%	9.95%	9.45%	10.39%

Notes:

Employers participating in the Massachusetts State Employees' Retirement System are required by MA General Laws, Section 32, to contribute an actuarially determined contribution rate each year.

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

MASSACHUSETTS BAY COMMUNITY COLLEGE

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Notes to Required Supplementary Information - Pension

June 30, 2023

Note 1 - Change in Plan Actuarial and Assumptions

Measurement date – June 30, 2021

The investment rate of return changed from 7.15% to 7.00%. In conjunction with the investment rate of return changing, the discount rate was also changed to mirror the new investment rate of return.

The mortality rates were changed as follows:

- Pre-retirement mortality reflects RP-2014 Blue Collar Employees table projected generationally with Scale MP-2020, set forward 1 year for females
- Post-retirement mortality reflects RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2020, set forward 1 year for females
- For disabled retirees, mortality reflects the post-retirement mortality described above, set forward 1 year.

Measurement date – June 30, 2020

The investment rate of return changed from 7.25% to 7.15%. In conjunction with the investment rate of return changing, the discount rate was also changed to mirror the new investment rate of return.

Measurement date – June 30, 2019

The investment rate of return changed from 7.35% to 7.25%. In conjunction with the investment rate of return changing, the discount rate was also changed to mirror the new investment rate of return.

Measurement date – June 30, 2018

The investment rate of return changed from 7.50% to 7.35%. In conjunction with the investment rate of return changing, the discount rate was also changed to mirror the new investment rate of return.

The mortality rate assumptions were changed as follows:

- Disabled members – the amount reflects the same assumptions as for superannuation retirees, but with an age set forward of one year

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Notes to Required Supplementary Information - Pension - Continued

June 30, 2023

Measurement date – June 30, 2017

The mortality rates were changed as follows:

- Pre-retirement – was changed from RP-2000 Employees table projected generationally with Scale BB and a base year of 2009 (gender distinct) to RP-2014 Blue Collar Employees Table projected generationally with Scale MP-2016 and set forward 1 year for females
- Post-retirement – was changed from RP-2000 Healthy Annuitant table projected generationally with Scale BB and a base year of 2009 (gender distinct) to RP-2014 Blue Collar Healthy Annuitant Table projected generationally with Scale MP-2016 and set forward 1 year for females
- Disability – did not change

Measurement date – June 30, 2016

The assumption for salary increases changed from a range of 3.5% to 9.0% depending on group and length of service to a range of 4.0% to 9.0% depending on group and length of service.

Chapter 176 of the Acts of 2011 created a one-time election for eligible members of the Optional Retirement Plan ("ORP") to transfer to the SERS and purchase service for the period while members of the ORP. As a result, the total pension liability of SERS increased by approximately \$400 million as of June 30, 2016.

Measurement date – June 30, 2015

The discount rate to calculate the pension liability decreased from 8.0% to 7.5%.

In May 2015, Chapter 19 of the Acts of 2015 created an Early Retirement Incentive ("ERI") for certain members of SERS who upon election of the ERI retired effective June 30, 2015. As a result, the total pension liability of SERS increased by approximately \$230 million as of June 30, 2015.

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Notes to Required Supplementary Information - Pension - Continued

June 30, 2023

The mortality rates were changed as follows:

- Pre-retirement – was changed from RP-2000 Employees table projected 20 years with Scale AA (gender distinct) to RP-2000 Employees table projected generationally with Scale BB and a base year of 2009 (gender distinct)
- Post-retirement – was changed from RP-2000 Healthy Annuitant table projected 15 years with Scale AA (gender distinct) to RP-2000 Healthy Annuitant table projected generationally with Scale BB and a base year of 2009 (gender distinct)
- Disability – was changed from RP-2000 table projected 5 years with Scale AA (gender distinct) set forward three years for males to RP-2000 Healthy Annuitant table projected generationally with Scale BB and a base year of 2015 (gender distinct)

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Schedule of Proportionate Share of Net OPEB Liability (Unaudited)

Massachusetts State Retirees' Benefit Trust

Year ended	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
Measurement date	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017
Valuation date	January 1, 2022	January 1, 2021	January 1, 2020	January 1, 2019	January 1, 2018	January 1, 2017
Proportion of the collective net OPEB liability	0.007%	0.006%	0.006%	0.022%	0.019%	0.026%
Proportionate share of the collective net OPEB liability	\$ 969,390	\$ 980,343	\$ 1,296,677	\$ 3,787,946	\$ 6,723,245	\$ 4,533,850
College's covered payroll	\$ 483,811	\$ 434,134	\$ 450,774	\$ 1,133,748	\$ 1,802,827	\$ 1,428,161
College's proportionate share of the net OPEB liability as a percentage of its covered payroll	200.37%	225.82%	287.66%	334.11%	372.93%	317.46%
Plan fiduciary net position as a percentage of the total OPEB liability	13.00%	10.70%	6.40%	8.79%	6.01%	5.39%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2017 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

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Schedule of Contributions - OPEB (Unaudited)

Massachusetts State Retirees' Benefit Trust

For the Year Ended June 30,

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 41,103	\$ 37,015	\$ 33,420	\$ 32,878	\$ 99,703	\$ 160,792
Contributions in relation to the statutorily required contribution	<u>(41,103)</u>	<u>(37,015)</u>	<u>(33,420)</u>	<u>(32,878)</u>	<u>(99,703)</u>	<u>(160,792)</u>
Contribution (excess)/deficit	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 564,784	\$ 483,811	\$ 434,134	\$ 450,774	\$ 1,133,748	\$ 1,802,827
Contribution as a percentage of covered payroll	7.28%	7.65%	7.70%	7.29%	8.79%	8.92%

Notes:

Employers participating in the Massachusetts State Retirees' Benefit Trust are required by MA General Laws, Section 32, to contribute an actuarially determined contribution rate each year.

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2017 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

MASSACHUSETTS BAY COMMUNITY COLLEGE
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Notes to Required Supplementary Information - OPEB

June 30, 2023

Note 1 - **Change in Plan Assumptions**

Fiscal year June 30, 2023

Assumptions:

Change in per capita claims costs

Per capita claims costs were updated based on the changes in the underlying claims and benefit provisions.

Change in medical trend rates

The medical trend rates were updated based on the SOA-Getzen trend rate model version 2022_f4. The healthcare trend rates were updated to reflect short-term expectations based on a review of the Commonwealth's historical trend rates.

Change in Discount Rate

The discount rate was increased to 4.00% (based upon a blend of the Bond Buyer Index rate (3.54%) as of the measurement date as required by GASB Statement 74.

Fiscal year June 30, 2022

Assumptions:

Change in per capita claims costs

Per capita claims costs were updated to reflect lower-than-expected FY22 rates, driven primarily by an increase in expected Pharmacy Benefits Manager rebates.

Change in medical trend rates

The medical trend rates were updated based on the SOA-Getzen trend rate model version 2021_b. The healthcare trend rates were updated to reflect short-term expectations based on a review of the Commonwealth's historical trend rates.

Change in Investment Rate

The investment rate of return decreased from 7.15% to 7.00%.

Change in Mortality Rates

The mortality projection scale was updated from MP-2016 to MP-2020.

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Notes to Required Supplementary Information - OPEB - Continued

June 30, 2023

Change in Discount Rate

The discount rate was increased to 2.77% (based upon a blend of the Bond Buyer Index rate (2.16%) as of the measurement date as required by GASB Statement 74.

Fiscal year June 30, 2021

Assumptions:

Change in per capita claims costs

Per capita claims costs were updated based on the changes in the underlying claims and benefit provisions.

Change in medical trend rates

The medical trend rates were updated based on the SOA-Getzen trend rate model version 20920_b, the impact of the discontinuation of the ACA Health Insurer Fee and Excise Tax.

Change in Investment Rate

The investment rate of return decreased from 7.25% to 7.15%.

Change in Salary Scale

The salary scale assumption was updated from a constant 4% assumption to rates that vary by years of service and group classification, consistent with SERS.

Change in Discount Rate

The discount rate was decreased to 2.28% (based upon a blend of the Bond Buyer Index rate (2.21%) as of the measurement date as required by GASB Statement 74.

Fiscal year June 30, 2020

Assumptions:

Change in Inflation

The inflation rate decreased from 3.0% to 2.5%.

Change in Salary Assumptions

Salary decreased from 4.5% to 4.0%.

MASSACHUSETTS BAY COMMUNITY COLLEGE

(an agency of the Commonwealth of Massachusetts)

Notes to Required Supplementary Information - OPEB - Continued

June 30, 2023

Change in Investment Rate

The investment rate of return decreased from 7.35% to 7.25%.

Change in Trend on Future Costs

The original healthcare trend rate decreased from 8.0% to 7.5%, which impacts the high cost excise tax.

Change in Discount Rate

The discount rate was decreased to 3.63% (based upon a blend of the Bond Buyer Index rate (3.51%) as of the measurement date as required by GASB Statement 74.

Fiscal year June 30, 2019

Assumptions:

Change in Trend on Future Costs

The healthcare trend rate decreased from 8.5% to 8.0%, which impacts the high cost excise tax.

Change in Mortality Rates

The following mortality assumption changes were made in the January 1, 2018 Actuarial Valuation:

- Disabled members – would reflect the same assumptions as for superannuation retirees, but with an age set forward of one year.

Change in Discount Rate

The discount rate was increased to 3.92% (based upon a blend of the Bond Buyer Index rate (3.87%) as of the measurement date as required by GASB Statement 74.

Fiscal year June 30, 2018

Assumptions:

Change in Discount Rate

The discount rate was increased to 3.63% (based upon a blend of the Bond Buyer Index rate (3.58%) as of the measurement date as required by GASB Statement 74. The June 30, 2016 discount rate was calculated to be 2.80%.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees of
Massachusetts Bay Community College:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Massachusetts Bay Community College (the "College"), and its discretely presented major component unit, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated November 7, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Massachusetts Bay Community College's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Massachusetts Bay Community College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

WithumSmith+Brown, PC

November 7, 2023

Massachusetts Bay Community College
Schedule of Population, Items Tested and Findings for the
Massachusetts Student Financial Assistance Program Cluster

Year Ended June 30, 2023

	Description of Category	Number of students	Percent of population	Amount of awards	Percent of population
Categorical Tuition Waivers	Population	149	100%	48,527	100%
	Tested	11	7%	3,564	7%
	Findings	-	0%	-	0%
Commonwealth Commitment	Population	6	100%	2,494	100%
	Tested	1	17%	322	13%
	Findings	-	0%	-	0%
DCF Adopted Child Fee Assistance	Population	2	100%	5,790	100%
	Tested	1	50%	3,000	52%
	Findings	-	0%	-	0%
DCF Foster Child Fee Assistance	Population	6	100%	13,570	100%
	Tested	2	33%	3,000	22%
	Findings	-	0%	-	0%
Early Childhood Educator's Scholarship	Population	11	100%	34,500	100%
	Tested	1	9%	3,000	9%
	Findings	-	0%	-	0%
John and Abigail Adams Scholarship	Population	5	100%	1,686	100%
	Tested	1	20%	408	24%
	Findings	-	0%	-	0%
Massachusetts Assistance for Student Success (MASSGrant)	Population	306	100%	356,272	100%
	Tested	12	4%	16,000	4%
	Findings	-	0%	-	0%
MASSGrant Plus	Population	533	100%	565,196	100%
	Tested	20	4%	27,331	5%
	Findings	-	0%	-	0%

See accompanying report.

Massachusetts Bay Community College
Schedule of Population, Items Tested and Findings for the
Massachusetts Student Financial Assistance Program Cluster - Continued

Year Ended June 30, 2023

	<u>Description of Category</u>	<u>Number of students</u>	<u>Percent of population</u>	<u>Amount of awards</u>	<u>Percent of population</u>
Massachusetts Foster Child Grant	Population	3	100%	6,000	100%
	Tested	1	33%	1,500	25%
	Findings	-	0%	-	0%
Need Based Financial Assistance (Cash Grant)	Population	529	100%	456,200	100%
	Tested	23	4%	20,703	5%
	Findings	-	0%	-	0%
Need Based Tuition Waiver	Population	708	100%	191,258	100%
	Tested	23	3%	7,404	4%
	Findings	-	0%	-	0%
Paraprofessional Teacher Preparation Grant	Population	1	100%	1,500	100%
	Tested	1	100%	1,500	100%
	Findings	-	0%	-	0%
Career Pathways Grant	Population	2	100%	6,000	100%
	Tested	1	50%	3,000	50%
	Findings	-	0%	-	0%
GEER Emergency Grant	Population	54	100%	105,000	100%
	Tested	2	4%	3,000	3%
	Findings	-	0%	-	0%

See accompanying report.